### **Public Document Pack**



### **Development Control Committee**

Monday, 6 February 2017 6.30 p.m. The Board Room - Municipal Building, Widnes

Dav. J W R

#### **Chief Executive**

#### **COMMITTEE MEMBERSHIP**

Councillor Paul Nolan (Chair)
Councillor Keith Morley (Vice-Chair)
Councillor John Bradshaw
Councillor Arthur Cole
Councillor Robert Gilligan
Councillor Ron Hignett
Councillor Carol Plumpton Walsh
Councillor June Roberts
Councillor Dave Thompson
Councillor Bill Woolfall
Councillor Geoff Zygadllo

Please contact Ann Jones on 0151 511 8276 Ext. 16 8276 or ann.jones@halton.gov.uk for further information.
The next meeting of the Committee is on Tuesday, 7 March 2017

# ITEMS TO BE DEALT WITH IN THE PRESENCE OF THE PRESS AND PUBLIC

#### Part I

Item No.		
1.	MINUTES	1 - 8
2.	DECLARATIONS OF INTEREST	
	Members are reminded of their responsibility to declare any Disclosable Pecuniary Interest or Other Disclosable Interest which they have in any item of business on the agenda, no later than when that item is reached or as soon as the interest becomes apparent and, with Disclosable Pecuniary Interests, to leave the meeting prior to discussion and voting on the item.	
3.	PLANNING APPLICATIONS TO BE DETERMINED BY THE COMMITTEE	9 - 82
4.	MISCELLANEOUS ITEMS	83

In accordance with the Health and Safety at Work Act the Council is required to notify those attending meetings of the fire evacuation procedures. A copy has previously been circulated to Members and instructions are located in all rooms within the Civic block.

## Public Degment Pack Agenda Item 1

#### **DEVELOPMENT CONTROL COMMITTEE**

At a meeting of the Development Control Committee on Monday, 16 January 2017 at Select Security Stadium, Widnes

Present: Councillors Nolan (Chair), Morley (Vice-Chair), J. Bradshaw, Cole, Gilligan, R. Hignett, C. Plumpton Walsh, June Roberts, Woolfall and Zygadllo

Apologies for Absence: Councillor Thompson

Absence declared on Council business: None

Officers present: A. Jones, J. Tully, T. Gibbs, M. Noone, A. Plant, R. Cooper, A. Evans, J. Farmer and P. Shearer

Also in attendance: Councillor A. MacManus and approximately 101 members of the public

# ITEMS DEALT WITH UNDER DUTIES EXERCISABLE BY THE COMMITTEE

Action

#### DEV31 MINUTES

The Minutes of the meeting held on 6 December 2016, having been circulated, were taken as read and signed as a correct record.

DEV32 LOCAL GOVERNMENT ACT 1972 AND THE LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985 URGENT BUSINESS

The Committee was advised that a matter had arisen which required immediate attention by the Committee (Minute DEV36 refers), therefore, pursuant to Section 100 B(4) and 100 E and to avoid any unnecessary delay by waiting for the next Committee meeting in February, the Chair ruled that the item be considered as a matter of urgency.

DEV33 PLANNING APPLICATIONS TO BE DETERMINED BY THE COMMITTEE

The Committee considered the following applications for planning permission and, in accordance with its powers and duties, made the decisions described below.

DEV34 - 16/00333/COU - PROPOSED CHANGE OF USE FROM CARE HOME (USE CLASS C2) TO ASYLUM SEEKER HOSTEL (SUI GENERIS) TO ACCOMMODATE A MAXIMUM OF 120 PERSONS AT LILYCROSS CARE CENTRE, WILMERE LANE, WIDNES

At the opening of the meeting the Chair addressed the public and explained the procedures that would apply to all matters before the Committee with particular reference to this item. The Chair requested the public to observe and respect these procedures, so that the business of the Committee could be conducted in an orderly manner.

The Planning Officer then introduced the item.

The consultation procedure undertaken was outlined together with background information in respect of the site.

The Committee was reminded of the representations made in advance of the meeting, which were all included in the report. Since the publication of the agenda it was reported that further objections had been received by email, reiterating the concerns previously raised by residents, many emphasising the need for care beds and the retention of the use of the building as a care home and the health and safety issues. The Officers confirmed that the Local Planning Authority (LPA) had no information regarding a possible reopening of the site. The current owner of Lilycross had confirmed that he did not know that anyone was interested in the purchase of Lilycross to use the building as a care home.

The Officers referred the Committee to the published supplementary information update list which provided information in relation to objections received regarding the existing use of the site. Two further representations had been received in support of the application; and the typographical error in Condition 2 on page 51 was noted. The additional information in the supplementary information update list regarding retention of use was amplified.

The Committee was addressed by Mr Mike Carr, who spoke against the application on behalf of the objectors. He argued:

- That the sewerage requirements would be double that of the care home as per the Environment Agency's comments;
- There was a fear of crime amongst local residents despite there being no Police evidence of this at

comparable sites;

- That the site was in a Green Belt location and would result in increased traffic and movement of people and intensification of use; and
- That the development cannot be sustainable economically, socially or environmentally.

Mr Simon Dorset, a representative from SERCO on behalf of the applicant, then addressed the Committee. He by introducing COMPASS (Commercial Operating Managers Procuring Asylum support) contracts with the Home Office, of which SERCO was awarded the North West area. He discussed the suitability of the site for the purpose being requested and understood that residents had questions and fears in relation to this, which were answered in detail in the report. He explained how the asylum seekers would be managed once they were placed in the initial accommodation and the duty of care placed upon SERCO until they were dispersed to other accommodation. He stated that the impact of the site on the local community would be small and healthcare would be provided under the contract with the exception of emergency care. Therefore there would be little or no impact on the local healthcare services. In response to claims regarding fear of crime, he advised that there was no evidence of crime being committed at other sites across the country.

Councillor MacManus then addressed the Committee and spoke on behalf of local residents. He raised points relating to:

- How responses from statutory consultees had been set out in the report;
- Drainage issues;
- The lack of sprinkler and alarm systems;
- Whether the development would be sustainable;
- Whether policy GE4 was applied;
- Doubts over economic growth claims and how businesses would benefit from asylum seekers;
- Fear of crime;
- Whether it was possible to impose a condition to restrict the use of the site to families only;
- Doubts that facilities in the Centre would meet standards in relation to sewerage and HMO's (Homes of Multiple Occupation);
- Unsuitability of the site for such a use; and
- Human rights and proportionality.

The Legal Officer answered the question raised by Councillor MacManus regarding a condition restricting the

use of the hostel to families only and confirmed that this was not possible.

Some Members of the Committee stated that despite the publicity surrounding this application, it must be determined according to its merits and compliance with planning policy just like any other application would be.

A question was raised of the adequacy of the drainage on the site. The Council's Highways Engineer gave a detailed reply. He referred to the paper which had been tabled before the start of the meeting for the information of the Committee by a member of the public opposing the application; this was titled 'Sewage Treatment Plant – Manufacturers (Klargester) recommendation by Mr Chris Pike, Product Manager commercial Treatment Plants', which questioned the current system.

Before the conclusion of the detailed reply there was a general disturbance by members of the public. A large number of people left the room making loud comments. After further interruptions and further people exiting the room the Council's Highways Engineer concluded his comments. In his opinion the drainage provision would be adequate.

The debate continued. In response to discussions regarding the retention of use as a care home versus the use as an asylum hostel, the Council's Legal Adviser restated the rules that applied.

Some Members of the Committee commented that Lilycross had never been owned by the Council and any alternative proposals on its future, such as the ones being suggested in emails to the Committee, should be put directly to the owner.

After hearing the representations made by the speakers and taking the report and updates into consideration, the Committee determined that the application for change of use be approved.

RESOLVED: That the application be approved subject to the following conditions:

1. The development hereby permitted shall be begun before the expiration of three years form the date of permission.

Reason:- In order to comply with Section 91 of the Town and Country Planning Act 1990.

2. The development hereby approved shall be carried out in accordance with the following plans and drawings received on 10 August 2016:-

1:1250 Site Plan

Reason:- To ensure that the work is carried out in accordance with the approved plans and within the parameters of the grant of planning permission, and to comply with Policies BE1 and BE2 of the Halton Unitary Development Plan, the Core Strategy and the National Planning Policy Framework.

 The use hereby approved shall be limited to a hostel for initial Accommodation of Asylum Seekers and for no other use.

In this Condition 'Initial Accommodation' means accommodation provided under Section 98 of the Immigration and Asylum Act 1999 for Asylum Seekers, for initial assessment prior to provision/placement in dispersed accommodation.

Reason:- The proposed use restriction to 'Initial Accommodation for Asylum Seekers' complies with NPPF and Sections 70 and 72 of the 1990 Act. Issues relating to anything other than initial accommodation have not been analysed. Any change of use outside of the meaning of (the sui generis use of) Initial Accommodation must be the subject of a formal application for planning permission.

4. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development) (England) Order 2015 ("the 2015 Order") (or any order revoking and re-enacting that Order with or without modification), no development within classes A, B, C, D and F of Schedule 2, Part 2 (Minor Operations) of the 2015 Order shall be permitted.

Reason:- To preserve the openness of the Green Belt and to comply with NPPF.

DEV35 - 16/00272/FUL - FULL APPLICATION FOR CONVERSION OF EXISTING BARN BUILDINGS FROM OFFICERS TO 5 NO. DWELLINGS AND GARAGES, DEMOLITION OF EXISTING INDUSTRIAL SHEDS AND REDEVELOPMENT TO PROVIDE 14 NO. NEW COTTAGES AND GARAGES WITH ASSOCIATED EXTERNAL WORKS AND

LANDSCAPING AT RAMSBROOK FARM, RAMSBROOK LANE, HALE

The consultation procedure undertaken was outlined in the report together with background information in respect of the site.

The Committee was addressed by Mr Chris Forbes, a neighbouring local resident. He wished to object to the application citing: that to the south of the site was a sewerage cake plant, which when moved caused a stench in the area and affected his property; and Green Belt issues.

Mr Keith Summers, a representative of the applicant, then addressed the Committee explaining the proposals. He further stated that all planning policies had been addressed by the applicant.

In response to Mr Forbes' comments regarding smells from the nearby sewerage plant, which was also questioned by one Member, it was confirmed that the Council's Environmental Health Officer (EHO) had received no complaints in relation to this. The EHO had stated that the development would not be unduly affected by the plant.

After taking all matters into consideration the Committee agreed to approve the application.

RESOLVED: That the application be approved subject to the following conditions and Section 106 for provision of off-site public open space.

- 1. Time limit;
- 2. Drawing numbers (BE1, BE2 and GE1);
- 3. Site levels (BE1);
- 4. Surface water regulation system (PR16 and CS23);
- 5. Requirement for outfall to be agreed with United Utilities (PR16 and CS23);
- 6. Phase 2 ground contamination report required (PR14 and CS23);
- 7. Visibility splay retention (TP17);
- 8. Facing materials to be agreed (BE1 and BE2);
- 9. Breeding birds protection (GE21);
- 10. Tree protection (BE1);
- 11. Hours of construction (BE1);
- 12. Construction Management Plan (Highways) (BE1);
- 13.CEMP inclusive of details of ecological mitigation (GE21);
- 14. Landscape scheme and implementation (BE1 and GE21);

- 15. Swift boxes (GE21);
- 16. Reasonable avoidance measures bats (GE21);
- 17. Japanese knotweed method statement (GE21);
- 18. Japanese knotweed validation report (GE21);
- 19. Site Waste Management Plan (WM8);
- 20. Bat friendly lighting scheme (GE21);
- 21. Ground contamination (Phase 2 site investigation, remediation strategy, validation report) (PR14);
- 22. Bin storage details (BE2);
- 23. Electric vehicle charging points (CS19);
- 24. Removal of Class A and E permitted development (GE1);
- 25. Any new or extended hardstanding (flags, clock paving, tarmac, concrete) within the property boundary shall be constructed in such a way as to prevent surface water runoff from the hardstanding onto the highway (TP17);
- 26. Definitive drawing of residential curtilage (GE1);
- 27. Retention of rear boundary hedging throughout the lifetime of the development (GE1 and NPPF);
- 28. No access created from rear of properties onto surrounding Green Belt land throughout lifetime of the development (GE1 and NPPF); and
- 29. Provision of pedestrian link including offsite highway works (BE1).

DEV36 -APPEAL AGAINST NON **DETERMINATION** OF PLANNING APPLICATION REF: 15/00266/OUTEIA APPLICATION FOR OUTLINE PLANNING PERMISSION **MATTERS** (WITH ALL **OTHER** THAN ACCESS RESERVED) FOR MIXED USE DEVELOPMENT COMPRISING: UP TO 550 RESIDENTIAL DWELLINGS; UP TO 15,000 SQM OF EMPLOYMENT FLOORSPACE (USE CLASS B1); NEW LOCAL CENTRE OF UP TO 3,000 SQM (USE CLASSES A1 - A5 AND D1 - DUAL USE): PROVISION OF INFRASTRUCTURE INCLUDING A NEW JUNCTION ON TO A558 DARESBURY EXPRESSWAY AND DETAILS OF ACCESS AT LAND ADJACENT TO DELPH LANE, DARESBURY, CHESHIRE

The Committee was advised that an appeal had been lodged in respect of planning application 15/00266/OUTEIA, received on 4 November 2016.

Officers provided detailed background information in relation to the appeal and advised Members of the actions to be taken. It was concluded that the Council must defend the appeal at this stage due to the lack of information on key matters that go to the heart of the proposal's determination. This was endorsed by the Committee, who authorised the

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Operational Director – Policy, Planning and Transportation, to take any actions necessary in respect of the appeal.

RESOLVED: That the Committee:

- 1. endorses the points made in the report; and
- 2. authorises the Operational Director Policy, Planning and Transportation, to take any actions which he considers appropriate with respect to the appeal.

Meeting ended at 8.00 p.m.

# Page 9 Agenda Item 3

**REPORT TO:** Development Control Committee

**DATE:** 6 February 2017

**REPORTING OFFICER:** Strategic Director – Enterprise, Community and

Resources

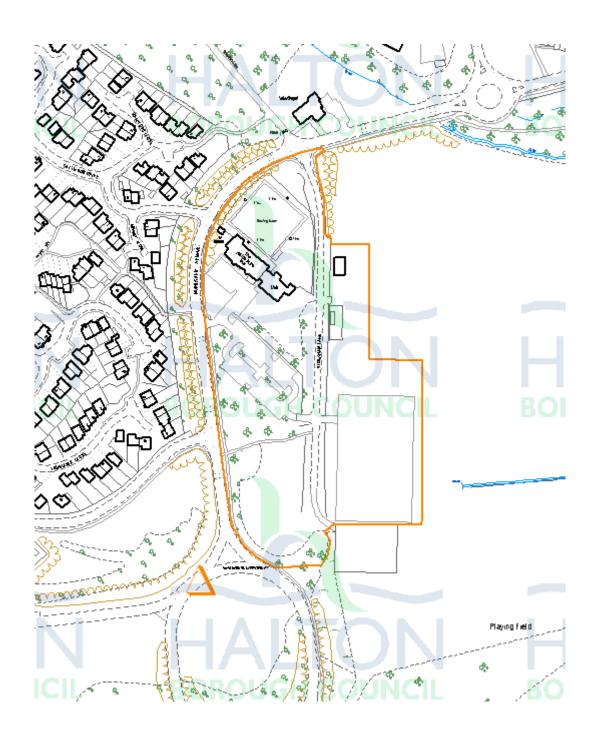
**SUBJECT:** Planning Applications to be Determined by the

Committee

WARD(S): Boroughwide

Application No	Proposal	Location
16/00451/FUL	Proposed demolition of the Halton Arms Public House and Linnets clubshouse and the construction of a mixed use development comprising a foodstore (use Class A1); a retail terrace comprising up to three units (Use Class A1/A2/A3/D1); a family pub restaurant (Use Class A4) with ancillary Manager's accommodation; a new clubhouse (Use Class D2); and associated car parking, access, landscaping and servicing.	Avenue and Stockham Lane, Runcorn,
16/00461/FUL	Proposed construction of two storey office building (Use Class B1) with associated access, boundary treatments and hard and soft landscaping.	Road (Adjacent to Tesco Distribution Centre),

APPLICATION NO:	16/00451/FUL
LOCATION:	Land Off Murdishaw Avenue and
	Stockham Lane, Runcorn, Cheshire.
PROPOSAL:	Proposed demolition of the Halton Arms Public House and Linnets clubhouse and the construction of a mixed use development comprising a foodstore (Use Class A1); a retail terrace comprising up to three units (Use Class A1/A2/A3/D1); a family pub restaurant (Use Class A4) with ancillary Manager's accommodation; a new clubhouse (Use Class D2); and associated car parking, access, landscaping and servicing.
WARD:	Norton South
PARISH:	None
AGENT(S) / APPLICANT(S):	Aldi Stores UK Limited and Halton Borough Council
DEVELOPMENT PLAN ALLOCATION:  National Planning Policy Framework (2012) Halton Unitary Development Plan (2005) Halton Core Strategy (2013) Joint Merseyside and Halton Waste Local Plan (2013)	<ul> <li>Part Greenspace (Playing Fields &amp; Playing Fields – Private);</li> <li>Part Unallocated land in urban areas</li> </ul>
DEPARTURE	No.
REPRESENTATIONS:	12 representations received from the publicity given to the application. In addition to this 114 postcard style representations have been received following a consultation undertaken by Aldi.
KEY ISSUES:	Development on a Greenspace, Protection of Outdoor Playing Space for Formal Sport and Recreation, Principle of Retail Development, Relationship with adjacent land uses, Highway Considerations, Ground Contamination, Flood Risk, Biodiversity, Trees.
RECOMMENDATION:	Grant planning permission subject to conditions.
SITE MAP	



### 1. APPLICATION SITE

#### 1.1 The Site

The site is located adjacent to both Murdishaw Avenue and Stockham Lane in the Murdishaw/Brookvale area of Runcorn.

The site currently comprises of a number of elements including:

• the Halton Arms Public House with associated disused bowling green to the rear, which has been used as a beer garden for the pub;

- a clubhouse owned by Halton Borough Council which is used by Runcorn Linnets FC, Runcorn Linnets Juniors FC and Runcorn Linnets Ladies FC and Halton Baseball and Softball Club;
- An area of car parking providing approximately 99 car parking spaces;
- Part of Halton Sports Playing Fields to the east of Stockham Lane, including a disused shale all-weather pitch;
- The site is 3.19ha in area.

Located to both the north and west of the site is Murdishaw Avenue with existing residential areas located beyond this.

Located to the east of the site is the remainder of the Halton Sports Playing Fields.

Located to the south of the site is the A533 Whitehouse Expressway Roundabout with the M56 motorway located beyond this.

The southernmost and easternmost parts of the site are identified as part of a Greenspace allocation on the proposals map which forms part of the Halton Unitary Development Plan as is the disused bowling green to the rear of the Halton Arms Public House.

#### 2. THE APPLICATION

#### 2.1 The Proposal

This planning application seeks permission for the proposed demolition of the Halton Arms Public House and Linnets clubhouse and the construction of a mixed use development comprising:

- a foodstore (Use Class A1);
- a retail terrace comprising up to three units (Use Class A1/A2/A3/D1);
- a family pub restaurant (Use Class A4) with ancillary Manager's accommodation;
- a new clubhouse (Use Class D2); and
- associated car parking, access, landscaping and servicing.

#### 2.2 Documentation

The planning application is supported by a Planning and Retail Statement, Design and Access Statement, Transport Assessment, Electric Charging Points Technical Note, Car Park Management Plan Technical Note, Noise Impact Assessment, Ecological Assessment, Flood Risk Assessment, Statement of Community Involvement, Desk Study Report, Geo-Environmental Assessment Report, Supplementary Geo-Environmental Assessment Report, Ground Gas Assessment, Demolition and Construction Management Plan, Arboricultural Report and Associated Plans.

#### 3. POLICY CONTEXT

#### 3.1 National Planning Policy Framework

The National Planning Policy Framework (NPPF) was published in March 2012 to set out the Government's planning policies for England and how these should be applied.

Paragraph 196 states that the planning system is plan led. Applications for planning permission should be determined in accordance with the development plan unless material considerations indicate otherwise, as per the requirements of legislation, but that the NPPF is a material consideration in planning decisions. Paragraph 197 states that in assessing and determining development proposals, local planning authorities should apply the presumption in favour of sustainable development.

#### 3.2 Halton Unitary Development Plan (UDP) (2005)

The site is partly designated as a Greenspace in the Halton Unitary Development Plan. The following policies within the adopted Unitary Development Plan are considered to be of particular relevance;

- BE1 General Requirements for Development;
- BE2 Quality of Design;
- BE16 Alterations to and New Shop Fronts;
- BE18 Access to New Buildings Used by the Public;
- BE22 Boundary Walls and Fences;
- GE6 Protection of Designated Greenspace;
- GE8 Development within Designated Greenspace;
- GE12 Protection of Outdoor Playing Space for Formal Sport and Recreation;
- GE21 Species Protection;
- GE27 Protection of Trees and Woodlands;
- GE28 The Mersey Forest;
- PR2 Noise Nuisance:
- PR4 Light Pollution and Nuisance;
- PR14 Contaminated Land;
- PR16 Development and Flood Risk;
- TP1 Public Transport Provision as Part of New Development;
- TP6 Cycle Provision as Part of New Development;
- TP7 Pedestrian Provision as Part of New Development;
- TP12 Car Parking;
- TP14 Transport Assessments;
- TP15 Accessibility to New Development;
- TP16 Green Travel Plans;
- TC6 Out of Centre Retail Development.
- S22 Unallocated land in Urban Areas

#### 3.3 Halton Core Strategy (2013)

The following policies, contained within the Core Strategy are of particular relevance:

- CS2 Presumption in Favour of Sustainable Development;
- CS5 A Network of Centres:
- CS15 Sustainable Transport;
- CS18 High Quality Design;
- CS19 Sustainable Development and Climate Change;
- CS20 Natural and Historic Environment;
- CS21 Green Infrastructure;
- CS23 Managing Pollution and Risk;
- CS24 Waste.

#### 3.4 Joint Merseyside and Halton Waste Local Plan (2013)

The following policies, contained within the Joint Merseyside and Halton Waste Local Plan are of relevance:

- WM8 Waste Prevention and Resource Management;
- WM9 Sustainable Waste Management Design and Layout for New Development.

#### 4. CONSULTATIONS

#### 4.1 Highways and Transportation Development Control

#### Layout/Highway Safety

Offsite Highway Works and Proposed Access to the Development

- It is considered that the amended layout for the proposed site access and the scheme for offsite highway works are acceptable and will not result in a severe impact on the existing highway network.
- Following Road Safety concerns raised with regards the original proposals shown on the submitted plans an amended layout was drawn up that reflected comments raised by the Highway Officer.
- There is extensive widening of Murdishaw Avenue to accommodate pedestrian crossing refuges and improve capacity of the approach to the expressway roundabout to the South of the site. This widening will significantly reduce queue lengths which in turn will give benefit to the adjoining roads, namely Northwich Road and Saltwood Drive.
- It is acknowledged that Northwich Rd is a very busy access road at peak times serving approximately 495 dwellings with motorists experience delays exiting and entering Northwich Road at peak times due to high numbers of

vehicles travelling North/ South along Murdishaw Ave and restricted visibility to the South due to the road geometry, existing topography and high speeds. Compounding these issues is that Southbound traffic frequently backs up past the junction from the expressway roundabout.

- The proposed junction of Murdishaw Ave and Northwich Rd will continue to operate as a simple major/ minor priority junction albeit with various improvements to address the issues mentioned above including, the provision of a right turn lane into Northwich Road. This right turn lane will reduce current issues with blocking back along Murdishaw Road experienced due to the existing layout, combined with the widening works South of the junction and the proposed keep clear markings the junction should operate much as it does at the moment with a reduction in queueing.
- To mitigate concerns with speed of Northbound traffic on Murdishaw Ave at the Northwich road a kerb to kerb raised table traffic calming feature has been introduced. This aspect also features an uncontrolled crossing point with a large staggered central refuge island allowing users to cross Murdishaw Ave in two stages.
- In addition to the above mentioned traffic calming feature there are gateway features to the North and South including rumble strips and slow markings.
- Although the existing speed cushions along Murdishaw Ave will be removed as part of the proposal it is considered that the provision of the gateway features, raised crossing to the South and the central islands with hatching will act as a suitable deterrent as the combined effect will result in a perceived narrowing.
- The amended proposal for offsite highway includes improved pedestrian crossing facilities across Murdishaw Ave utilising 4 uncontrolled tactile crossings with refuge islands. The current provision does not include refuges which allow users to cross roads in two stages.
- The offsite highway works would be subject to a series of Road Safety Audits up to and including Stage 4 (or as prescribed by the required Section 278 agreement)
- The proposed access to the site meets current geometry guidance and includes provision of pedestrian/ cycle crossing facilities. There is a protected right turn in lane which will allow separated by a physical island from the adjacent right turn lane into Northwich Road.
- A widened footway/ cycleway is provided to the West of the development which will replace the existing route along Stockham Lane (this will be subject to a suitable diversion order).
- The visibility splay to the East Stockham Lane (Runcorn Linnets access) should be 43m, the visibility splay should be kept clear of trees, obstructions and planting for the life of the development.

 All of the offsite highway works and areas of new highway to be offered up for dedication would be carried out under a suitable agreement and would be subject to extensive design checks that would ensure the proposed layout is detailed up to current specifications and guidance.

#### Onsite

- The amended plans reflect changes to pedestrian routes that were discussed with the Highway Officer. Additional crossing points have been added to the internal car park layout and connections to the adjacent sports facility/ club house have been rationalised. The Highway Officer is satisfied that concerns raised within the main development have been addressed.
- It is expected that the pedestrian route across Stockham Lane linking the main site and the football club would be formalised as part of the club house development with these works being shown on the submitted plans or appropriately conditioned.
- The internal layout of the car park is fit for purpose and amended plans have reflected comments raised by the Highway Officer.

#### **Parking**

- Parking provision for the superstore is 152 spaces which exceeds the maximum set out in the Halton Unitary Development Plan by 49 spaces.
- Parking provision for the public house and retails units (102 spaces) also exceeds the combined maximum by a total of 32.
- Overall there is an overprovision of spaces to the site by some 81 bays although the submitted Traffic Assessment and supporting documents sets out an acceptable rational with regards to trip generation and dwell times across the site as to why the over provision is required and the Council would therefore accept the increased number.
- Sufficient accessible spaces are provided for disabled users.
- Although a suitable number of cycle parking facilities are shown in the DAS and on the plans no detail is given in terms of the type, the facilities should be safe, secure and visible.
- The Highway Officer engaged with the developers design consultants to remove spaces that had the potential to cause vehicle conflict.
- The submitted parking management plan sets out that the Southern half of the car park serving the superstore would have an imposed maximum stay of 90 minutes whilst the car parking serving the remainder of the development (public house and retail) is not subject to restrictions. Through dialogue with the applicant and their representatives the Highway Officer feels that the parking regime is suitable for implementation and that going forward it would be in all operators' interests to have a functioning car park. This said the Highway Officer would request a condition be included on any permission that any further time limits or changes to parking strategy in the future for any part of the development site be approved by the LPA.

- Following extended dialogue the Highway Officer has agreed to the installation of first fix to facilitate for Electric Vehicle charging to facilitate the future delivery of 2 No. ECP's, the preference would be that a usable system was fully installed to promote the use of EV's but the Highway Officer accepts that the developer is considering the potential future requirements of the site by installation of appropriate ducting/ wiring to allow future installation of apparatus. When the short dwell times of the store are taken into account it is considered that this meets the requirements of current guidelines.
- Proposed parking arrangements for the adjacent club house and sports facilities will be provided on a separate car park situated on the area of existing all weather pitch with access along Stockham Lane. The level of parking space available is deemed acceptable and in-line with current guidance set out in Halton's UDP.

#### Levels/Highway sections/retaining walls.

• No detail given for consideration, a condition should be applied for approval of the final scheme prior to commencement.

#### Access by sustainable modes

- Although there is no current bus service to Murdishaw Ave the site is within walking distance of stops on the busway system.
- Pedestrian routes in the area are prevalent and additional/ improved formalised crossing points (dropped kerbs, tactile paving and refuge islands) are proposed to Murdishaw Ave as part of the off-site highway
- The Stockham Lane greenway/ cycleway is adjacent to the site and provides a good cycle link to the North. The cycleway will be diverted onto the proposed shared use cycleway/ footway to the site frontage and as such we would require a suitable crossing point to the South of Stockham lane linking the new facilities to the exiting greenway.
- Consideration would need to be given to future status of Stockham Lane East of Murdishaw Avenue.

#### **Construction Phase Considerations**

- A comprehensive Construction Phase Management has been submitted as part of the application which is on the whole acceptable.
- We would however request the resubmission of the plan to reflect any changes that come to light prior to any development starting on site, the plan should also take into account the usage of the adjacent football facilities and set out how potential conflicts on event days would be managed.
- A detailed phasing plan should be submitted setting out how the development as a whole will be delivered.
- We would request that the Saturday working hours should be 08:00-13:00.

#### **Transport Assessment/Traffic Impact**

- The submitted Transport Assessment was reviewed and found to be robust with accurate trip generation, base counts and projected changes to traffic flow due to the new Mersey crossing. Junction dimension issues were addressed by the Highways Consultant engaged by the developer prior to compilation of Highway comments.
- Murdishaw Ave/ Expressway Roundabout
   The model data submitted for this junction illustrates that there is an existing issue with network capacity. The proposed widening of approaches to the roundabout results in a considerable reduction in queue lengths and delays and therefore would be welcomed by the Highway Authority.
- Murdishaw Ave/ Northwich Road The model for the amended layout illustrates that the junction will operate well within acceptable capacity limits of a simple major/ minor junction as set in the guidance on junction hierarchy contained within DMRB TA23/81. The proposed highway layout includes provision for right turning traffic into Northwich Road which will remove blocking back of straight on traffic heading South, this combined with the widening works on the approach to the

information submitted by the developers representatives.

It is worth noting that a traffic signal layout was modelled for the junction using projected traffic data this resulted in increased delays and introduction of queues throughout the day. Following lengthy discussion a revised off site highway proposal was received and consulted on that enables the retrofitting of signal equipment should future capacity dictate.

expressway roundabout results in reduced queues and delay as shown within

- Proposed access into the development the proposed trip generation and traffic flows illustrate that the junction will operate below capacity and therefore the Highway Officer has no highway concerns
- Saltwood Drive the model data submitted illustrates that the junction will operate well below capacity and therefore the Highway Officer has no highway concerns
- Stockham Lane (Linnets access) No detail for vehicles accessing or existing this junction off Murdishaw Ave have been submitted for consideration. This said it is anticipated that given the indicative number of car parking spaces available on the informal area of all-weather pitch proposed for this purpose the junction would be cope with vehicle movements across the peak hour. This would be aided by the wider development of the site as there is the potential for mixed trips that could stagger arrivals and departures. Should additional measures be required at peaks within the peak hour positive temporary traffic management could be employed to ease any short term congestion.

#### **Conditions required:**

Standard highway condition would apply

- Submission of detailed construction phase management plan prior commencement.
- Condition that car parking management plan be approved by the LPA and that any future changes to parking strategy for the life of the development are also subject to approval.
- Submission of details for cycle parking prior to commencement.
- Offsite highway works to Murdishaw Avenue be set out and constructed to approved and be subject to a S278 agreement. These works should be fully approved prior to commencement, and completed prior to occupation of the superstore, retail units or pub units unless otherwise agreed by the LPA.
- Detailed level information should be submitted for approval prior to commencement.

#### 4.2 Lead Local Flood Authority

The LLFA support this application in principle subject to the submission of some further information, and addition of a number of conditions.

- It is noted that a 25% reduction in the existing brownfield runoff is proposed (6.13 FRA). This should be re-calculated as SFRA states 50% required (NPPF S5 says as close as reasonably practical to Greenfield). It is noted that interceptors/separators are to be used which will assist with water quality.
- The applicant states in the drainage philosophy document that sports club will have their own surface water drainage system following principles of the FRA. However, this does not appear to be included in the application and a condition should be attached for submission of details prior to commencement to ensure that there is appropriate attenuation/water treatment by SUDS system as appropriate and no flooding occurs in the 1 in 100 year plus climate change event.
- Applicant has shown that 20% climate change allowance (rather than 40%) is appropriate due to design life of development <50 Years. I would also note that the proposed uses are classified 'less vulnerable' but are near to (and could be partly in) critical drainage areas. There is also some surface water risk on SFRA maps but not EA maps. The applicant should provide clarification that the appropriate 6 hour 1 in 100 year design storm has been tested and that any existing surface water has been taken into account. An exceedance routes Overland flow diagram for 1 in 100 +CC is required.</p>
- FRA states soakaway is unlikely to be feasible due to water table at 1.5-2m depth, however, it is stated in 6.7 that further investigation is required to check infiltration this needs to be done before final strategy can be agreed. However, it is noted that Appendix D of FRA gives other data/criteria further suggesting that the site is unlikely to be suitable for infiltration. We note that tree species are proposed to help reduce runoff (but no allowance made in calcs, which ensures appropriate worst case is allowed for). Appropriate conditions may be attached for tree planting and infiltration testing but it would be preferable to have this information prior to approval.

- It is unclear from the drainage strategy sketch how much is existing/retained and what is land drainage/ UU sewer – please could this be clarified. It is noted from the FRA that an Ordinary Watercourse consent may be required – this should also be shown on a drawing for clarification
- A **condition** should be added for the applicant to provide confirmation on levels/design of drainage system prior to commencement. It is stated in FRA that UU will allow construction of store over FWS in principle this would also be a consideration for the proposed club house.
- Management plans are required for maintenance which should be the subject of a condition (prior to occupation).

The Lead Local Flood Authority is satisfied with the developers response to the above observations and has now also suggested a standard condition regarding water treatment via SUDS system and reduction by 30% of Brownfield runoff rate.

#### 4.3 Environmental Health - Contaminated Land

The site has been investigated in two phases – neither of which identified any significant soil or water contamination. There is a minor issue with ground gases, specifically carbon dioxide, which the consultants have specified gas protection measures to be incorporated into the Aldi store building. Given the low flows and the fact it was only identified at an elevated concentration in one monitoring well, it may be possible to review the site and remove the protection measures. However, the current proposals are acceptable. For the area to be redeveloped as new sport facilities, the reporting presented does not have the complete ground gas assessment within it (unless I've missed it in amongst the supporting info). It's a recommendation for the monitoring to be completed and the assessment reviewed. I would request that if the applicant has completed this element, it should be submitted now, however, if it incomplete, I am happy for it to be required through condition.

#### 4.4 Environmental Health - Noise

I have appraised the noise report provided with the above application. The report utilises approved methodology which is applied correctly. It demonstrates that noise from the site will not be unduly detrimental to the amenity of residents in the area.

#### 4.5 Open Spaces

There are no Tree Preservation Orders in force at this site and the area does not fall within a designated Conservation Area.

Generally the standard/specification of the proposed planting scheme is satisfactory, although as we discussed, it will be some time before the tree planting matures enough to compensate for the loss of the existing tree cover.

#### 4.6 Merseyside Environmental Advisory Service

#### **Ecology**

The development site is close to the following designated sites and Local Plan policy CS20 applies:

- Murdishaw Wood and Valley LNR; and
- Murdishaw Wood LWS.

However, due to the distance separating them, I advise that the proposed development is unlikely to impact upon the designated sites on this occasion.

The applicant has submitted an amended Ecological Assessment report in accordance with Local Plan policy CS20 (TEP, October 2016, 5061.01.002, version 4.0) which meets BS 42020. The survey is acceptable and will be forwarded to Cheshire Record via Merseyside BioBank.

The amended report includes further information on the bat roosting potential of affected trees (paragraphs 4.42 to 4.44). I advise that this further information is acceptable and that no further assessment of the affected trees for roosting bats will be required.

The amended Ecological Assessment report now includes Appendix 2: Bat Survey Results. I advise that this provides sufficient details of the dawn re-entry surveys which were undertaken on the site and enables the three tests assessment (Habitats Regulations) to be completed. Including the assessment within the Planning Committee report shows how the Council has engaged with the Habitats Directive. The completed three test assessment can be found below:

The three tests are set out in Regulation 53 and are as follows:

Test 1: Regulation 53(2)(e): "preserving public health or public safety or other imperative reasons of overriding public interest including those of a social or economic nature and beneficial consequences of primary importance for the environment"

The planning application provides the opportunity for the re-development of a brownfield site and will introduce fit for purpose, modern commercial buildings of high quality design that will create a multi-million pound investment and create circa 100 jobs. **This test has been satisfied.** 

Test 2: Regulation 53(9)(a): "that there is no satisfactory alternative" An assessment of sequentially preferable sites has been prepared by the applicant and is described in the submitted Planning and Retail Assessment (JLL, 6 October 2016). The results of this confirm that the application site is the most sequentially preferable site for the proposed development therefore passes the sequential test. Also, the proposals will ensure that suitable roosting provision for bats will be maintained on the site in perpetuity. Without the development and with the continued deterioration of the football club building, this may have been lost. **This test has been satisfied.** 

Test 3: Regulation 53(9)(b): "that the action authorised will not be detrimental to the maintenance of the population of the species concerned at a favourable conservation status in their natural range"

The bat surveys completed in support of the planning application confirmed the presence at the football club building (building 4) of a non-maternity common pipistrelle roost, used by low numbers of bats. Mitigation measures have been provided in Appendix 2 of the Ecological Assessment report. These are relatively brief, although considering the size and importance of the roost, it is considered that they are acceptable on this occasion. The mitigation proposed involves the erection a bat box upon a retained tree prior to any works commencing. Following this, the confirmed roosting features on the building will be closely inspected with an endoscope by a licensed bat worker prior to them being removed. Any bats discovered will be released into the bat box. If it is not possible to thoroughly inspect roosting features with an endoscope, exclusion devices will be used. Provided that the mitigation strategy as set out in Appendix 2 of the Ecological Assessment report is secured by a suitably worded planning condition the proposals will not be detrimental to maintaining the local common pipistrelle bat population at a favourable conservation status. With mitigation, this test has been satisfied.

As the proposals involve the destruction of a bat roost the following must be secured as a planning condition to any planning permission:

- Works will not commence unless the local planning authority has been provided with a copy of a licence issued by Natural England pursuant to Regulation 53 of The Conservation of Habitats and Species Regulations 2010 authorising the specified development to go ahead;
- Works must not commence until the replacement roost provision as set out in Appendix 2 of the Ecological Assessment report, to provide alternative roosting accommodation, has been satisfactorily completed; and
- The bat roosting box provided as mitigation should be retained in perpetuity.

Through Habitat Suitability Index (HSI) assessment and eDNA analysis, the Ecological Assessment has adequately demonstrated that great crested newts are unlikely to be affected by the proposals. I advise that further great crested newt survey will not be required in relation to these proposals.

Built features or vegetation on site may provide nesting opportunities for breeding birds, which are protected and Local Plan policy CS20. No tree felling, scrub clearance, hedgerow removal, vegetation management, ground clearance and/or building works is to take place during the period 1 March to 31 August inclusive. If it is necessary to undertake works during the bird breeding season then all buildings, trees, scrub and hedgerows are to be checked first by an appropriately experienced ecologist to ensure no breeding birds are present. If present, details of how they will be protected would be required. This can be secured by a suitably worded planning condition.

The proposed development will result in the loss of bird breeding habitat and Local Plan policy CS20 applies. To mitigate for this, the applicant must provide details of bird nesting boxes (e.g. number, type and location on an appropriately scaled plan) that will be erected on the site, along with a timetable for implementation, for agreement with the Council. This can be secured by a suitably worded planning condition.

No evidence indicating the presence of badgers was observed during the extended phase 1 habitat survey. However, habitats within and adjacent to the application site were considered to provide suitable opportunities for them. Due to the transient nature of badgers, paragraph 6.3 of the assessment report recommends that a pre-commencement inspection of the site for badgers is undertaken if works have not commenced by June 2017. I concur with this recommendation and the inspection should be <u>secured by a suitably worded planning condition</u>.

The submitted landscaping plan (Vector Landscape Designers, July 2016, V1521 L01, Rev C) contains elements of native planting and is acceptable from an ecological. I advise that the proposed landscaping plan can be accepted as an approved document. I do not have any observations to make regarding the other plans which have been amended.

#### Waste

The proposal involves demolition and construction activities and policy WM8 of the Joint Merseyside and Halton Waste Local Plan (WLP) applies. This policy requires the minimisation of waste production and implementation of measures to achieve efficient use of resources, including designing out waste. In accordance with policy WM8, evidence through a waste audit or a similar mechanism (e.g. site waste management plan) demonstrating how this will be achieved must be submitted and can be secured by a suitably worded planning condition. The details required within the waste audit or similar mechanism is provided in Part Two.

#### 4.7 Sport England

It is understood that the proposal prejudices the use, or leads to the loss of use, of land being used as a playing field or has been used as a playing field in the last five years, as defined in The Town and Country Planning (Development Management Procedure) (England) Order 2015 (Statutory Instrument 2015 No. 595). The consultation with Sport England is therefore a statutory requirement.

Sport England has considered the application in light of the National Planning Policy Framework (particularly Para 74) and Sport England's Playing Fields Policy, which is presented within its Planning Policy Statement titled 'A Sporting Future for the Playing Fields of England' (see link below): www.sportengland.org/playingfieldspolicy

Sport England's policy is to oppose the granting of planning permission for any development which would lead to the loss of, or prejudice the use of,

all/part of a playing field, unless one or more of the five exceptions stated in its policy apply.

Having assessed the application, Sport England is satisfied that the proposed relocated football clubhouse meets the following Sport England Policy exception:

E2 - The proposed development is ancillary to the principal use of the site as a playing field or playing fields, and does not affect the quantity or quality of pitches or adversely affect their use.

This being the case, Sport England does not wish to raise an objection to this application.

The absence of an objection to this application in the context of the Town and Country Planning Act, does not in any way commit Sport England or any National Governing Body of Sport to support for any related funding application.

Sport England has also confirmed that they have no comment to make on the amended plans.

#### 4.8 Highways England

Highways England offer no objection to the proposed development.

#### 4.9 United Utilities

United Utilities will have no objection to the proposed development provided that conditions dealing with both Foul Water and Surface Water are attached to any approval. Their other observations should be attached as an informative.

#### 5. REPRESENTATIONS

- 5.1 The application has been advertised by a press advert in the Widnes & Runcorn World on 20/10/2016, site notices posted on Murdishaw Avenue and Stockham Lane on 19/10/2016 and 119 neighbour notification letters sent on 13/10/2016.
- 5.2 Following the receipt of amended plans on 16/12/2016, a further 119 neighbour notification letters were sent.
- 5.3Twelve representations (Ten in objection and Two in support) have been received from the publicity given to the application. The observations received are summarised below:

#### **REASONS FOR OBJECTION:**

- Increased noise levels in the area both during the construction phase and after completion due to the opening hours of the proposed development and the location of the public house beer garden.
- Will the adjacent properties be provided with triple glazing?
- Will the family pub restaurant be issued with a licence to play music?
- What impact would the development have for residents entering and exiting Northwich Road? There are concerns that the residents will not be able to get out without there being traffic lights.
- A separate access directly off the Murdishaw roundabout should be considered.
- The forthcoming M56 J11A and the access to the new bridge will make the traffic even worse.
- What provision will there be to disguise smells coming from the proposed Subway sandwich shop?
- A food retail outlet would add to anti-social behaviour in the area and would become a hang out area.
- The Aldi Store Manager at Runcorn Trident Park said that the plans have been agreed and it is due to be completed in 2018.
- Adjacent residential properties do not want to look at a retail development.
- Devaluation of property.
- More should be done to preserve the existing woodland along this part of Murdishaw Avenue which forms part of the Mersey Forest.
- Concerns over increased light pollution.

#### **REASONS FOR SUPPORT:**

- Going shopping would become very local and residents wouldn't even have to use their cars.
- Would give the area a much needed local centre.
- 5.4 Following the submission of amended plans, Aldi have undertaken their own consultation exercise with local residents and this has generated the submission of 114 postcard style representations. The representations received are predominantly supportive of the proposal and points raised are summarised below:
  - Need a decent supermarket and a friendly pub to go to.
  - Creation of employment for local people.
  - Pub must be run properly.
  - The existing Co-op is so expensive.
  - The development would provide retail facilities within walking distance.
  - It would assist elderly people without access to a car.
  - It will be an improvement on a vacant pub and a rubbish filled car park.
  - A new clubhouse for the Linnets is positive.
  - Lighting needs to be improved on walking routes to the site.
  - Parking facilities need to be sufficient for all uses.
  - Look after the woodland in the area.

- Would like to see a fuel station in this area.
- The site is adjacent to a very busy road. Something needs to be done to alleviate congestion.
- Getting out of Northwich Road is a nightmare. Would traffic lights assist?

#### 6. ASSESSMENT

SITE DESIGNATION - GREENSPACE.

#### 6.1 <u>Development on a designated Greenspace</u>

Paragraph 74 of the National Planning Policy Framework (NPPF) sets out the national planning policy in relation to open spaces and sports and recreational buildings and is set out below.

Existing open space, sports and recreational buildings and land, including playing fields, should not be built on unless:

- an assessment has been undertaken which has clearly shown the open space, buildings or land to be surplus to requirements; or
- the loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location; or
- the development is for alternative sports and recreational provision, the needs for which clearly outweigh the loss.

In terms of local policy, within Policy GE6 of the Halton Unitary Development Plan, there is a presumption against development within a designated greenspace unless it is ancillary to the enjoyment of the greenspace. There are exceptions set out in the policy where the loss of amenity land is adequately compensated for.

The southernmost and easternmost parts of the site are identified as part of a Greenspace allocation on the proposals map, which forms part of the Halton Unitary Development Plan as is the disused bowling green at the Halton Arms public house which has more recently been used as a beer garden.

Assessing the current amenity value of the part of the site as a Greenspace is key when considering the exceptions set out in Policy GE6.

Its value in providing an important link in the greenspace systems;

The site is linked to other greenspaces in the Runcorn Area.

 Its value in providing an important link in the strategic network of greenways;

The site is an important link in the strategic network of greenways.

Its value for organised sport and recreation;

Part of the site is land which is which connected to organised sport and recreation.

Its value for informal or unorganised recreation;

The site currently offers some value for informal or unorganised recreation.

 Its value for children's play, either as an equipped playing space or more casual or informal playing space;

The site offers limited value for children's play.

Its value as an allotment;

The site is not used as an allotment.

Its wildlife and landscape interest;

The site has a wildlife and landscape interest.

Its value for an existing or potential role as part of the Mersey Forest;

The site is located on the eastern edge of Runcorn and existing woodlands should be appropriately managed.

Its value for environmental education;

The site offers nothing in this regard.

• Its visual amenity value (such as providing a visual break or visual variety in an otherwise built-up area);

The site does provide visual variety in an area which to the north and west is built-up.

 Its structural value, such as defining local communities or providing a buffer between incompatible uses (such as noise attenuation zones);

The site offers nothing in this regard.

Its value in enhancing the overall attractiveness of the area;

The site does make a contribution to the overall attractiveness of the area.

• Its contribution to the health and sense of well-being of the community.

The site does make a contribution to the health and sense of well-being of the community.

After considering the amenity value of the part of the application site which is a designated Greenspace, the site clearly has a number of different values from the exercise undertaken.

In terms of the proposed development, some of the designated greenspace (the woodland area at the southern end of the site and the former bowling green at the Halton Arms public house) would be lost which would ultimately have an impact on its current amenity value. It should be noted that a replacement buffer planting scheme is proposed adjacent to the Murdishaw roundabout.

The application seeks to provide a replacement clubhouse on the designated greenspace (Land to the east of Stockham Lane) which is currently located on an unallocated part of the application site. This would provide an improved clubhouse facility which would be better both in terms of quantity and quality and would form a better relationship with the stadium and associated pitches.

The relocation of the clubhouse would then create a redevelopment opportunity for the part of the site which is located to the west of Stockham Lane.

Sport England is satisfied that the proposed relocated football clubhouse meets the following Sport England Policy exception:

E2 - The proposed development is ancillary to the principal use of the site as a playing field or playing fields, and does not affect the quantity or quality of pitches or adversely affect their use.

It is therefore concluded that the use of the application site for organised sport and recreation would not be compromised and would in fact provide enhanced facilities for organised sport and recreation.

The new clubhouse would represent a significant investment in this designated greenspace for organised sport and recreation is considered to raise the overall amenity value of the greenspace to compensate for the loss of greenspace which would occur on the western side of Stockham Lane. The development of a new clubhouse on a designated greenspace is considered to accord with Policy GE8 of the Halton Unitary Development Plan as it would be ancillary to the use and enjoyment of the greenspace.

The proposal is considered to conform with Paragraph 74 of the NPPF as the loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location and that exception (a) in Policy GE6 of the Halton Unitary Development Plan applies and appropriate compensation for the loss of greenspace would be provided.

The proposal would also result in a multi-million pound redevelopment of a site which has a significant brownfield element as well as creating approximately 100 jobs.

#### 6.2 Protection of Outdoor Playing Space for Formal Sport and Recreation

In respect of the protection of Outdoor Playing Space for Formal Sport and Recreation, Paragraph 74 of the NPPF applies.

Policy GE12 of the Halton Unitary Development Plan outlines the presumption against the loss of outdoor playing space for formal sport and recreation.

Sport England is a statutory consultee on this planning application as it relates to playing field land.

Having assessed the application, Sport England is satisfied that the proposed relocated football clubhouse meets the Sport England Policy as outlined in paragraph 6.1 and they do not wish to raise an objection to this application.

Based on the protection of Outdoor Playing Space for Formal Sport and Recreation, the proposal is considered to be compliant with both Paragraph 74 of the NPPF and Policy GE12 of the Halton Unitary Development Plan.

## 6.3 <u>Development on land which is Unallocated in the Halton Unitary Development</u> Plan

When a site is unallocated, any proposal has to be considered on its merits, in accordance with policy S22 of the UDP. The suitability of the proposed land uses is to be considered below.

#### PRINCIPLE OF LAND USES PROPOSED

# 6.4 <u>Principle of Retail Development (Use Class A1) / Financial and Professional Services (Use Class A2) / Restaurants and Cafes (Use Class A3) / Drinking Establishments (Use Class A4)</u>

Retail Development (Use Class A1) / Financial and Professional Services (Use Class A2) / Restaurants and Cafes (Use Class A3) / Drinking Establishments (Use Class A4) are defined by the NPPF as being main town centre uses. The site subject of the application is not within an existing centre (Town Centre, District Centre or Local Centre).

Policy CS5 of the Halton Core Strategy Local Plan is relevant to the determination of this application. The policy relates to a network of centres and the supporting text outlines the importance to define and protect the retail hierarchy to ensure new development is secured and focused in appropriate locations to enhance and strengthen the Borough's retail offer for the benefit of all. Both national and local planning policy set out the requirement for sequential and impact assessments for out of centre retail developments.

Based on the amount of development sought in this case both a sequential and impact assessment is required in this case.

The supporting documentation indicates that the purpose of the application is to enhance facilities for both the local community and businesses whilst not diluting the retail offer elsewhere. The proposal includes a replacement public house.

A variety of uses have been sought on the retail parade to give flexibility, however the applicant has since confirmed that Subway Sandwich Shop (Use Class A1) would occupy one unit and Vets for Pets (Use Class D1) would occupy another. The suitability of Use Class D1 will be considered in paragraph 6.5.

Policy TC6 of the Halton Unitary Development Plan is relevant given the sites out of centre location. It is noted that Policy TC6 has a requirement for applicant's to demonstrate need, however, this is now inconsistent with the NPPF and no significant weight should be given to the policy's requirement in that respect.

The Sequential Test assesses against the availability of (vacant) units within the three nearest centres. This confirms that there are no sequentially preferable sites for this format of development and this site therefore passes the sequential test.

The approach taken with the Impact Assessment appears to be reasonable and it shows that the proposal would not bring adverse harm to defined town centres and would introduce a positive impact on the local community therefore passing the Impact Test.

Based on the above, locating the proposed uses on the application site would not impact on the town centre vitality and viability nor impact on investment within the catchment area of the proposal nor is there a sequentially preferable site for the development. It is therefore considered to be compliant with Policy CS5 of the Halton Core Strategy Local Plan, Policy TC6 of the Halton Unitary Development Plan and the NPPF.

#### 6.5 Principle of a Non-Residential Institution (Use Class D1)

Unlike the other uses proposed, this use class is not defined as being a main town centre use. This element of the proposal would be located on a unallocated site and has to be considered on its merits.

It is understood that the applicant intends for one of the units to be occupied by Vets for Pets as a Veterinary Surgery, however, Use Class D1 would also allow for uses such as a Clinic or a Day Nursey. In this case, it is noted that the format of store lends itself more towards retail.

The neighbouring land use of note is residential and it is considered that a Use Class D1 can be compatible with a residential land use. The noise

assessment considers the implications of a Veterinary Surgery operating from one of the units and concludes that the development would have a low adverse noise impact on the nearby residential community.

The principle of locating a Use Class D1 use in the retail parade is considered to be acceptable.

#### 6.6 Principle of developing a new Clubhouse

The implications of the site's designation as Greenspace are considered at paragraph 6.1.

The new clubhouse would represent a significant investment in this designated greenspace for organised sport and recreation. It is considered to be both ancillary to and would also raise the overall amenity value of the greenspace. This is considered to compensate for the loss of greenspace which would occur on the western side of Stockham Lane.

This principle of developing a new Clubhouse which would represent a quantitative and qualitative improvement over the existing facility on the designated greenspace is considered to be acceptable.

#### 6.7 Access

Detailed Highway Observations can be found at paragraph 4.1 of the report.

Paragraph 32 of the NPPF states that "all developments that generate significant amounts of movement should be supported by a Transport Statement or Transport Assessment. Plans and decisions should take account of whether:

- the opportunities for sustainable transport modes have been taken up depending on the nature and location of the site, to reduce the need for major transport infrastructure;
- safe and suitable access to the site can be achieved for all people; and
- improvements can be undertaken within the transport network that cost effectively limit the significant impacts of the development. Development should only be prevented or refused on transport grounds where the residual cumulative impacts of development are severe.

The application is accompanied by a Transport Assessment. This has been reviewed by the Highway Officer and is found to be robust with accurate trip generation, base counts and projected changes to traffic flow due to the new Mersey crossing.

This assessment has been used by the applicant to design a scheme which would not have a severe impact on the existing highway network.

One of the key issues which has come out of the publicity undertaken on the planning application is the impact that the proposed development would have for residents entering and exiting Northwich Road. There are concerns that the residents will not be able to get out without there being traffic lights.

It should be noted that a traffic signal layout was modelled for the junction using projected traffic data. This resulted in increased delays and introduction of queues throughout the day.

The Highway Officer acknowledges that Northwich Road is a very busy access road serving approximately 495 dwellings with motorists experience delays exiting and entering Northwich Road at peak times due to high numbers of vehicles travelling North/ South along Murdishaw Avenue and restricted visibility to the South due to the road geometry, existing topography and high speeds. Compounding these issues is that southbound traffic frequently backs up past the junction from the expressway roundabout.

It is proposed Murdishaw Avenue and Northwich Road would continue to operate as a simple major/ minor priority junction albeit with various improvements to address the issues mentioned above, including, the provision of a right turn lane into Northwich Road reduce current issues with blocking back along Murdishaw Avenue experienced due to a lack of road space within the existing layout. Widening works south of Northwich Road and proposed keep clear markings will allow the junction to operate much as it does at the moment with a reduction in queueing.

Following discussions, a revised off-site highway proposal was received and consulted on that enables the retrofitting of signal equipment should future capacity dictate.

To mitigate concerns with speed of northbound traffic on Murdishaw Avenue approaching the Northwich Road junction, a kerb to kerb raised table traffic calming feature has been introduced. This aspect also features an uncontrolled crossing point with a large staggered central refuge island allowing users to cross Murdishaw Avenue in two stages. In addition to the this traffic calming feature there are gateway features provided to the North and South incorporating rumble strips and slow markings.

Although the existing speed cushions along Murdishaw Avenue would be removed as part of the proposal, it is considered that the provision of the traffic calming feature of gateway markings and the central islands with hatching will have a cumulative effect acting as a suitable deterrent providing motorists with a perceived narrowing.

The site is within walking distance of stops on the busway system and that pedestrian routes in the area are prevalent and the additional / improved formalised crossing points (dropped kerbs, tactile paving and refuge islands) are proposed to Murdishaw Avenue as part of the off-site highway works.

The Stockham Lane greenway / cycleway currently provide a good cycle link to the north. As part of the proposal, the cycleway would be diverted onto the proposed shared use cycleway/ footway along the Murdishaw Avenue frontage which would be a more attractive route as well as making Stockham Lane an access to the playing fields and clubhouse only.

A sufficient level of parking provision for the foodstore, retail terrace, family pub restaurant and new clubhouse would be provided having regard for the Council's guidelines and the applicant's rationale with regard to trip generation and dwell times across the site.

The submitted parking management plan sets out that the southern half of the car park serving the superstore would have an imposed maximum stay of 90 minutes whilst the car parking serving the remainder of the development would not be subject to restrictions. The Highway Officer considers that the parking regime is suitable for implementation and that going forward it would be in all operators' interests to have a functioning car park. A condition which secures the implementation of the submitted parking management plan and the subsequent approval of any changes in parking strategy is suggested.

After reviewing the entire off-site highway works proposed, the proposed access to the development and the level of parking provision, the Highway Officer considers that the scheme is acceptable and would not result in a severe impact on the existing highway network. It is therefore considered that the proposal is compliant with Paragraph 32 of the NPPF, Policies BE1, TP1, TP6, TP7, TP12, TP14, TP15 & TP16 of the Halton Unitary Development Plan and Policy CS15 of the Halton Core Strategy Local Plan.

#### 6.8 Layout

The proposed site layout would create increased activity along the Murdishaw Avenue frontage. The proposed foodstore, retail parade and family pub restaurant would have active frontages to Murdishaw Avenue whilst having servicing provision which is predominantly concealed from the main site frontage.

As noted earlier in the report, part of the woodland area at the southern end of the site would be lost to allow for the proposed development. The applicant has sought to provide soft planting including new tree planting along the development frontage to soften the appearance the development.

The proposed layout includes the retention of a line of 10 maple trees which are on a raised verge as structure planting for the existing car park. The Arboricultural Assessment notes that the group of trees are of moderate quality and value in the landscape. The proposed layout seeks to retain these trees as part of the scheme which is welcomed.

The family pub restaurant is orientated so that the main entrance fronts Murdishaw Avenue which is logical in design terms and seeks to locate its beer garden / play area to the side of the building which is remains visible

without being on the side of the building adjacent to residential properties located on the opposite side of Murdishaw Avenue.

The proposed clubhouse would form a better relationship in terms of layout than the existing clubhouse located on the western side of Stockham Lane as it would be directly adjacent to the Linnets Stadium and the adjacent playing fields. It would be located in a manner which provides a positive relationship to persons accessing the development by a variety of means.

In terms of the land uses proposed, there is the potential for link trips and it is important that the development is accessible by a variety of means. As set out in the paragraph 6.6 above, links for both pedestrians and cyclists would be improved and routes throughout the development site have been provided to link the various uses to ensure permeability.

The layout proposed is considered to be logical and the relationship between buildings is considered to be acceptable in accordance with Policy BE1 of the Halton Unitary Development Plan.

#### 6.9 <u>Scale</u>

The site as existing currently contains a building which is two storey in height (including the utilisation of the roofspace). The area to both the north and west is predominantly residential nature with the dwellings typically two storey in height. The land to the east comprises of playing fields and is open in nature.

The foodstore, retail parade and clubhouse would all be single storey in height with the family pub restaurant being part single storey and part two storeys to allow space for the manager's accommodation. This redevelopment proposal would inevitably increase the amount of development on the site, however, it is considered that all elements of the proposal would be of a scale which would not appear out of character with the area compliant with Policy BE1 of the Halton Unitary Development Plan.

#### 6.10 Appearance

The proposed elevations for the family pub restaurant show that it would be of an appropriate appearance with some variety in materials to add interest to the overall external appearance. The design of this building is not dissimilar to a recently granted scheme for a family pub restaurant adjacent to the Bridgewater Expressway in Runcorn. A detailed palette of materials has been provided upfront with the application which is considered to be acceptable and it would be reasonable to attach a condition which secures the implementation of the scheme in accordance with the submitted details.

The proposed elevations for both the foodstore and the retail parade again show appropriate appearance with some variety in materials to add interest to the overall external appearance particularly in relation to the way the scheme is viewed from Murdishaw Avenue. The appearance of these elements of the scheme would not be dissimilar to many other Aldi foodstores found nationwide and there is continuity between the respective elements of the scheme in terms of appearance. A detailed palette of materials has been provided upfront with the application which is considered to be acceptable and it would be reasonable to attach a condition which secures the implementation of the scheme in accordance with the submitted details.

The proposed elevations for the clubhouse are functional in design terms and would form an appropriate relationship with the adjacent stadium and playing fields. A detailed palette of materials has been provided upfront with the application which is considered to be acceptable and it would be reasonable to attach a condition which secures the implementation of the scheme in accordance with the submitted details.

In terms of external appearance, the proposal is considered to be compliant with Policies BE 1, BE 2 & BE16 of the Halton Unitary Development Plan and Policy CS18 of the Halton Core Strategy Local Plan.

#### 6.11 Landscaping

As previously set out, the proposal would result in the loss of the existing woodland area at the southern end of the site, which would in part be replaced by a buffer planting scheme. Policy BE1 of the Halton Unitary Development Plan seeks development proposals to contain a carefully designed landscape scheme that reflects the essential character of the area and the use of the new buildings.

The application is accompanied by a fully specified landscaping scheme. The Open Spaces Officer has stated that the standard/specification of the proposed planting scheme is satisfactory, although it will be some time before the tree planting matures enough to compensate for the loss of the existing tree cover. This is by no means ideal, however, this issue has to be weighed in the balance with the enhanced facilities and the regeneration of the site.

The applicant has attempted to design a scheme which softens the Murdishaw Avenue and Stockham Lane site boundaries as well as the retention of a line of 10 maple trees in the existing car parking area. Appropriate tree protection is required across the site and should be secured by condition.

The hard landscaping and boundary treatments proposed are considered to be appropriate to their location.

On balance, it is considered that the landscaping and boundary treatments scheme has regard for its surroundings and the proposal is compliant with Policy BE1 of the Halton Unitary Development Plan.

#### 6.12 <u>Ground Contamination</u>

The application is accompanied by a Desk Study Report, Geo-Environmental Assessment Report, Supplementary Geo-Environmental Assessment Report and a Ground Gas Assessment. The Contaminated Land Officer notes that the site has been investigated in two phases, neither of which identified any significant soil or water contamination. Conditions which secure the additional assessment required for the clubhouse and validation across the whole site are suggested.

The suggested conditions would ensure that the proposal is compliant with Policy PR14 of the Halton Unitary Development Plan.

#### 6.13 Flood Risk and Drainage

The application site is located in Flood Zone 1 and is at low risk from flooding. The application is accompanied by a Flood Risk Assessment. This document has been reviewed by the Lead Local Flood Authority and is considered to be acceptable and has regard for the drainage hierarchy. Conditions securing appropriate drainage strategies and their implementation and subsequent management are suggested.

This would ensure compliance with Policy PR16 of the Halton Unitary Development Plan and Policy CS23 of the Halton Core Strategy Local Plan.

#### 6.14 Biodiversity

The development site is close to the following designated sites:

- · Murdishaw Wood and Valley LNR; and
- Murdishaw Wood LWS.

However, due to the distance separating them, the proposed development is unlikely to impact upon the designated sites on this occasion.

The application is accompanied by an amended Ecological Assessment report in accordance with Policy CS20 of the Halton Core Strategy Local Plan.

The amended report includes further information on the bat roosting potential of affected trees and Bat Survey Results that provides sufficient details of the dawn re-entry surveys which were undertaken on the site and has enabled the three tests assessment (Habitats Regulations) below to be completed.

The three tests are set out in Regulation 53 and are as follows:

Test 1: Regulation 53(2)(e): "preserving public health or public safety or other imperative reasons of overriding public interest including those of a social or economic nature and beneficial consequences of primary importance for the environment"

The planning application provides the opportunity for the re-development of a brownfield site and will introduce fit for purpose, modern commercial buildings

of high quality design that will create a multi-million pound investment and create circa 100 jobs. **This test has been satisfied.** 

#### Test 2: Regulation 53(9)(a): "that there is no satisfactory alternative"

An assessment of sequentially preferable sites has been prepared by the applicant and is described in the submitted Planning and Retail Assessment (JLL, 6 October 2016). The results of this confirm that the application site is the most sequentially preferable site for the proposed development therefore passes the sequential test. Also, the proposals will ensure that suitable roosting provision for bats will be maintained on the site in perpetuity. Without the development and with the continued deterioration of the football club building, this may have been lost. **This test has been satisfied.** 

## Test 3: Regulation 53(9)(b): "that the action authorised will not be detrimental to the maintenance of the population of the species concerned at a favourable conservation status in their natural range"

The bat surveys completed in support of the planning application confirmed the presence at the football club building (building 4) of a non-maternity common pipistrelle roost, used by low numbers of bats. Mitigation measures have been provided in Appendix 2 of the Ecological Assessment report. These are relatively brief, although considering the size and importance of the roost, it is considered that they are acceptable on this occasion. The mitigation proposed involves the erection a bat box upon a retained tree prior to any works commencing. Following this, the confirmed roosting features on the building will be closely inspected with an endoscope by a licensed bat worker prior to them being removed. Any bats discovered will be released into the bat box. If it is not possible to thoroughly inspect roosting features with an endoscope, exclusion devices will be used. Provided that the mitigation strategy as set out in Appendix 2 of the Ecological Assessment report is secured by a suitably worded planning condition the proposals will not be detrimental to maintaining the local common pipistrelle bat population at a favourable conservation status. With mitigation, this test has been satisfied.

As the proposals involve the destruction of a bat roost the following must be secured as a planning condition to any planning permission:

- Works will not commence unless the local planning authority has been provided with a copy of a licence issued by Natural England pursuant to Regulation 53 of The Conservation of Habitats and Species Regulations 2010 authorising the specified development to go ahead;
- Works must not commence until the replacement roost provision as set out in Appendix 2 of the Ecological Assessment report, to provide alternative roosting accommodation, has been satisfactorily completed;
- The bat roosting box provided as mitigation should be retained in perpetuity.

Through Habitat Suitability Index (HSI) assessment and eDNA analysis, the Ecological Assessment has adequately demonstrated that great crested

newts are unlikely to be affected by the proposals. I advise that further great crested newt survey will not be required in relation to these proposals.

Protection for breeding birds can be secured by a suitably worded planning condition. Mitigation for the loss of bird breeding habitat in the form of bird nesting boxes can be secured by a suitably worded planning condition.

No evidence indicating the presence of badgers was observed during the extended phase 1 habitat survey. However, habitats within and adjacent to the application site were considered to provide suitable opportunities for them. Due to the transient nature of badgers, the assessment report recommends that a pre-commencement inspection of the site for badgers is undertaken if works have not commenced by June 2017. This should be secured by a suitably worded planning condition.

Based on the above, it is considered that the proposals are compliant with Policy GE21 of the Halton Unitary Development Plan.

#### 6.15 Noise

The application is accompanied by a Noise Impact Assessment. This has been completed to consider the potential impacts of noise produced by mechanical services plant and deliveries associated with the proposed commercial development.

The proposals in land use terms are considered to be both complementary and sympathetic to its surroundings which are predominantly residential in nature.

Representations raise concerns over the opening hours of the proposed development and the location of the public house beer garden. It is noted that the public house beer garden and play area is predominantly located on the side of the building which does not directly face the residential properties. The nearest residential property is over 40 metres away from this beer garden area and that the closest properties on Backford Close, Saltwood Close and Granby Close are screened from Murdishaw Avenue. The proposed family pub restaurant would not form a dissimilar relationship to existing residential properties to that of the existing public house (The Halton Arms).

The noise assessment has indicated that with the proposed mitigation measures in place (Kitchen Extract Fan with a 10dB(A) in-line silencer for the family pub restaurant), the development would have a low adverse noise impact on the nearby residential community.

Adjacent residential properties have questioned whether they will be provided with triple glazing. This does not form of the proposal nor does the noise assessment suggest that such mitigation would be required.

Whether the family pub restaurant is issued with a licence to play music is not material to the determination of this planning application. The suitability of the

land uses proposed and result on amenity is material to the determination of this planning application.

The Council's Environmental Health Officer raises no objection to the proposed development on noise grounds.

The proposal is considered to be compliant with Policy PR 8 of the Halton Unitary Development Plan.

#### 6.16 Sustainable Development and Climate Change

Policy CS19 of the Halton Core Strategy Local Plan outlines some principles which will be used to guide future development.

NPPF paragraph 35 which states that to further enhance the opportunities for sustainable development any future developments should be located and designed where practical to incorporate facilities for charging plug-in and other ultra-low emission vehicles.

The applicant is proposing the installation of first fix to facilitate for Electric Vehicle charging to facilitate the future delivery of 2no. Electric Charging Points. The preference would be that a usable system was fully installed to promote the use of Electric Vehicles but the Highway Officer accepts that the developer is considering the potential future requirements of the site by installation of appropriate ducting / wiring to allow future installation of apparatus. When the short dwell times of the store are taken into account it is considered that this meets the requirements of current guidelines. This installation of this provision should be secured by condition.

The proposal is compliant with Policy CS19 of the Halton Core Strategy Local Plan.

#### 6.17 <u>Waste Prevention/Management</u>

The proposal involves demolition and construction activities and policy WM8 of the Joint Merseyside and Halton Waste Local Plan applies. This policy requires the minimisation of waste production and implementation of measures to achieve efficient use of resources, including designing out waste. In accordance with policy WM8, evidence through a waste audit or a similar mechanism (e.g. site waste management plan) demonstrating how this will be achieved must be submitted and can be secured by a suitably worded planning condition.

The proposal is compliant with Policy WM8 of the Joint Merseyside and Halton Waste Local Plan.

#### 6.18 Issues raised in representations not addressed above

A separate access directly off the Murdishaw Roundabout does not form part of this proposal. Access considerations are set out at paragraph 6.6 of the report. This application and the proposed access arrangements need to be considered on their own merits.

The proposed M56 J11A is only at public consultation stage and Highways England is currently seeking views on the shortlisted options (Upgrading Murdishaw roundabout into a through-about or converting Murdishaw roundabout into a signalised crossroad). It should be noted that Highways England do not object to this planning application and note that this development proposal would need to be take account of at a later date should the M56 J11A progress further.

The Transport Assessment which accompanies the application considers a base scenario in 5 years' time taking account of the proposed development and general traffic growth in the Runcorn. As part of the highways review of the submission future traffic information from the Mersey Gateway were reviewed with specific regard to the impact on the Southern Expressway and it is considered that the Transport Assessment on which the highway network is modelled provides a robust scenario for the foreseeable future (in this case 2021).

In relation to issues raised regarding smells from the Subway sandwich shop, it should be noted that planning permission is being sought for a retail use rather than for a hot food takeaway. No objection has been raised by the Environmental Health Officer.

With regard to the Subway retail outlet adding to anti-social behaviour in the area, it is considered that the site layout has been designed as to avoid such issues by using the Police initiative for designing out crime 'Secured by Design'. It is not considered that the refusal on the basis of anti-social behaviour could be sustained.

Some of the adjacent residential properties do not want to look at a retail development. In planning terms, you do not have a right to a view over land which you do not own or control. The proposed land uses are considered to be compatible.

Devaluation of property is not material to the determination of this planning application. The planning system does not exist to protect the private rights of one individual against another.

Some lighting details have been provided with the application. In order to address concerns over light pollution, it is considered reasonable to attach conditions securing the submission of precise details for approval.

#### 7. CONCLUSIONS

The proposal would allow a multi-million pound redevelopment of the site and would create approximately 100 jobs.

The new clubhouse would represent a significant investment in this designated greenspace for organised sport and recreation is considered to raise the overall amenity value of the greenspace to compensate for the loss of greenspace which would occur on the western side of Stockham Lane.

Retail Development, Financial and Professional Services, Restaurants and Cafes and Drinking Establishments are defined by the NPPF as being main town centre uses. The site subject of the application is not within an existing centre (Town Centre, District Centre or Local Centre).

The supporting documentation indicates that the purpose of the application is to enhance facilities for both the local community and businesses whilst not diluting the retail offer elsewhere. The proposal includes a replacement public house.

The Sequential Test assesses against the availability of (vacant) units within the three nearest centres. This confirms that there are no sequentially preferable sites for this format of development and this site therefore passes the sequential test.

The approach taken with the Impact Assessment appears to be reasonable and it shows that the proposal would not bring adverse harm to defined town centres and would introduce a positive impact on the local community therefore passing the Impact Test.

Based on the above, locating the proposed uses on the application site would not impact on the town centre vitality and viability nor impact on investment within the catchment area of the proposal nor is there a sequentially preferable site for the development.

The land uses proposed are considered to be appropriate to the application site and sympathetic to their surroundings.

After reviewing the entire off-site highway works proposed, the proposed access to the development and the level of parking provision, the Highway Officer considers that the scheme is acceptable and would not result in a severe impact on the existing highway network.

The site is considered to be arranged in a manner which would result in positive relationships with both Murdishaw Avenue and Stockham Lane and result in new buildings being located on the site which would be of an appropriate appearance and add interest. The landscaping scheme proposed would in time compensate for the loss of the existing tree cover.

The proposals in land use terms are considered to be both complementary and sympathetic to its surroundings which are predominantly residential in nature and the Environmental Health Officer raises no objection on noise grounds.

Appropriate ecological mitigation for the loss of bat roosts and breeding bird habitat can be secured through the suggested conditions.

Based on all the above, the proposed development is considered to be acceptable.

#### 8. RECOMMENDATIONS

Grant planning permission subject to conditions.

#### 9. CONDITIONS

The suggested conditions are linked to the Development Plan (Drawing Number 1521NES-115 Rev E).

#### Conditions applicable to all Development Plots.

- Time Limit Full Permission;
- Construction Hours (Policy BE1);
- Foul Water (Policy PR16);
- Ecological Mitigation Strategy Tree Mounted Bat Box (Policy GE21);
- Ecological Mitigation Strategy Bird Nesting Boxes (Policy GE21);
- Breeding Birds Protection (Policy GE21);
- Tree Protection (Policy GE27);
- Pre Commencement Inspection of Site for Badgers (Policy GE21);
- Waste Audit (Policy WM8)

#### Conditions – Development Plot 1 – New Clubhouse.

- Approved Plans;
- Facing Materials (Policy BE1);
- Hard Landscaping and Boundary Treatments (Policy BE1);
- Soft Landscaping (Policy BE1);
- Construction Management Plan (Policy BE1);
- Design of Parking and Servicing & Implementation (Policy BE1);
- Scheme Detailing Formalised Link to the Adjacent Development (Policy BE1);
- Cycle Parking (Policy BE1);
- Car Parking Management Plan (Policy BE1);
- Site Levels (Policy BE1);
- Surface Water Drainage Strategy (Policy PR16);
- Drainage Management Plan (Policy PR16);

- Ground Contamination Assessment, Remediation & Validation -(Policy PR14);
- Lighting Scheme (Policy PR4).

#### **Conditions – Development Plot 2 – Foodstore and Retail Parade.**

- Approved Plans;
- Facing Materials (Policy BE1);
- Hard Landscaping and Boundary Treatments (Policy BE1);
- Soft Landscaping (Policy BE1);
- Construction Management Plan (Policy BE1);
- Implementation of Parking and Servicing (Policy BE1);
- Off-Site Highway Works (Policy BE1);
- Cycle Parking (Policy BE1);
- Car Parking Management Plan (Policy BE1);
- Site Levels (Policy BE1).
- Surface Water Drainage Strategy (Policy PR16);
- Drainage Management Plan (Policy PR16);
- Ground Contamination Validation (Policy PR14);
- Lighting Scheme (Policy PR4).

#### Conditions - Development Plot 3 - Family Pub Restaurant.

- Approved Plans;
- Facing Materials (Policy BE1);
- Hard Landscaping and Boundary Treatments (Policy BE1);
- Soft Landscaping (Policy BE1);
- Construction Management Plan (Policy BE1);
- Implementation of Parking and Servicing (Policy BE1);
- Off-Site Highway Works (Policy BE1);
- Cycle Parking (Policy BE1);
- Car Parking Management Plan (Policy BE1);
- Site Levels (Policy BE1).
- Surface Water Drainage Strategy (Policy PR16);
- Drainage Management Plan (Policy PR16);
- Ground Contamination Validation (Policy PR14);
- Noise Mitigation Measures (Policy PR2);
- Electric Vehicle Charging Points First Fix (Policy CS19);
- Lighting Scheme (Policy PR4).

#### <u>Informatives</u>

• United Utilities Informative;

#### 10. SUSTAINABILITY STATEMENT

As required by:

- Paragraph 186 187 of the National Planning Policy Framework;
- The Town and Country Planning (Development Management Procedure) (England) Order 2015; and

This statement confirms that the local planning authority has worked proactively with the applicant to secure developments that improve the economic, social and environmental conditions of Halton.

APPLICATION NO:	16/00461/FUL
LOCATION:	Land Off MacDermott Road (Adjacent to
LOCATION.	
	Tesco Distribution Centre), Widnes,
	Cheshire
PROPOSAL:	Proposed construction of two storey
	office building (Use Class B1) with
	associated access, boundary treatments
	and hard and soft landscaping.
WARD:	Riverside
PARISH:	None
AGENT(S) / APPLICANT(S):	Westlink Holdings Ltd
DEVELOPMENT PLAN ALLOCATION:	Greenspace (playing fields);
National Planning Policy Framework	Environmental Priority Area; Coastal
(2012)	Zone – Developed; Trans-Pennine Trail
Halton Unitary Development Plan (2005)	Part Within Key Area of Change: 3MG
Halton Core Strategy Local Plan (2013)	
DEPARTURE	Yes
REPRESENTATIONS:	None
KEY ISSUES:	Principle of development; regeneration
	and employment; ecology and
	environmental impacts; drainage;
	contaminated land and highway issues
	including pedestrian and cycle access
RECOMMENDATION:	Approve Subject to Conditions

#### SITE MAP



#### THE APPLICATION SITE

#### The Site

Site of approximately 0.65 hectares being former playing fields located adjoining the north bank of the Mersey Estuary. The site is currently part poor quality grassland and part poor quality hard surface/ stoned ground. It is located in a predominantly industrial/ commercial area formerly known as the West Bank Dock Estate. Immediately to the north and west is the Tesco National Distribution Centre (NDC). To the east / southeast lies a grassed and fenced school play area, the Runcorn/ Widnes Railway Viaduct and Silver Jubilee Bridge. The Mersey estuary lies approximately 50m to the south. A United Utilities pumping station is located within the site and a Sottish Power substation to the south.

#### Planning History

An application for a similar office development utilising ground floor only Ref. 16/00461/FUL was withdrawn. A previous outline planning application for office development (being 12 storeys of offices over 7 decks of vehicle parking) with all associated development including site remediation and rooftop helicopter pad was also withdrawn.

#### THE APPLICATION

#### The proposal

Proposed construction of a two storey office building (Use Class B1 with gross internal area of approximately 2,160m²) with associated access, boundary treatments and hard and soft landscaping. The applicant is a subsidiary of the Stobart Group Ltd. The development is reported to be the proposed Headquarters building for Stobart Biomass and will function as a training centre for employees, suppliers and contractors.

#### Documentation

The applicant has submitted a planning application, drawings and the following reports:

**Design and Access Statement** 

Planning Statement

Phase 1 Site Investigation/ Contaminated Land Report

Aboricultural Impact Assessment

Construction Noise Impact Assessment

Construction Environmental Management Plan

#### **POLICY CONTEXT**

#### National Planning Policy Framework

The National Planning Policy Framework (NPPF) was published in March 2012 to set out the Government's planning policies for England and how these should be applied.

Paragraph 196 states that the planning system is plan led. Applications for planning permission should be determined in accordance with the development plan unless material considerations indicate otherwise, as per the requirements of legislation, but that the NPPF is a material consideration in planning decisions. Paragraph 197 states that in assessing and determining development proposals, local planning authorities should apply the presumption in favour of sustainable development.

Paragraph 14 states that this presumption in favour of sustainable development means that development proposals that accord with the development plan should be approved, unless material considerations indicate otherwise. Where a development plan is absent, silent or relevant policies are out of date, planning permission should be granted unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits when assessed against the policies in the NPPF; or specific policies within the NPPF indicate that development should be restricted.

The government has published its finalised Planning Practice Guidance (PPG) to compliment the National Planning Policy Framework (NPPF).

#### Halton Unitary Development Plan (UDP) (2005)

The following Unitary Development Plan policies and policy documents are relevant to this application: -

BE1 General Requirements for Developm
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BE2 Quality of Design

BE3 Environmental Priority Areas

BE6 Archaeological Evaluations

GE7 Protection of Designated Greenspace

GE8 Development Within Designated Greenspace

GE18 Protection of Sites of National Importance for Nature Conservation

**GE21 Species Protection** 

GE30	The Mersey Coastal Zone
PR14	Contaminated Land
PR15	Groundwater
TP6	Cycling Provision as Part of New Development
TP7	Pedestrian Provision as Part of New Development
TP12	Car Parking
TP16	Green Travel Plans
E5	New Industrial and Commercial Development
Halton	Core Strategy Local Plan (2013)
The fo	llowing policies, contained within the Core Strategy are of relevance:
CS1	Halton's Spatial Strategy
CS2	Presumption in Favour of Sustainable Development
CS4	Employment Land Supply and Locational Priorities
CS8	3MG
CS15	Sustainable Transport
CS18	High Quality Design
CS19	Sustainable Development and Climate Change
CS20	Natural and Historic Environment
CS23	Managing Pollution and Risk
Joint V	Vaste Local Plan 2013
WM8	Waste Prevention and Resource Management
WM9	Sustainable Waste Management Design and Layout for New Development
Supple	ementary Planning Documents (SPD)
Designing for Community Safety Supplementary Planning Document	
Design	n of New Industrial and Commercial Development SPD

#### **CONSULTATIONS**

The application has been advertised as a departure via the following methods: site notices posted near to the site, press notice, and Council website. Surrounding residents and landowners have been notified by letter.

The following organisations have been consulted and any comments received have been summarised below in the assessment section of the report:

Environment Agency – No Objection

United Utilities - No Objection

Natural England - No Objection

Scottish Power - No Comments Received

Cheshire Archaeology PAS- No Objection

Merseyside Environmental Advisory Service- No Objection

Network Rail – No Objection

#### **Council Services:**

HBC Open Spaces - No Objection

HBC Environmental Health – No Objection

HBC Contaminated Land - No objection

HBC Highways - No Objection

#### REPRESENTATIONS

None Received

#### **ASSESSMENT**

#### Background

The application seeks permission to construct a two storey office building (Use Class B1 with gross internal area of approximately 2,160m2) with associated development on an area of low quality grassland and bare ground adjoining the Tesco National Distribution Centre. The offices are designed to provide headquarter offices and related development for the Stobart Group Biomass Division. It is indicated that there

are to be 80 permanent employees at the site, 20 hot desks for other employees and those visiting for training and induction.

#### Principle of Development

The site is designated predominantly as Greenspace Playing Fields in the Halton Unitary Development Plan and the application has therefore been advertised as a departure from the development plan. The site originally formed part of a wider playing field complex occupied by the West Bank Sports Ground. This was redeveloped to facilitate the development of the Tesco National Distribution Centre (NDC) whereby the playing field facilities where successfully relocated to a new improved site at the Ted Gleave playing fields. The application site is the remainder of the original West Bank Sports Ground and has not therefore been in use as a playing field for a number of years and certainly not within the past 5 years. The proposals are not therefore considered to be a notifiable departure and consultation with Sport England or referral to the National Planning Casework Unit before determination is not required.

The site also lies on the edge of the 3MG Key Area of Change as defined by the Halton Core Strategy which identifies availability of approximately 103ha of land for B8 employment development. Whilst the proposed use is for B1 office development the application site is not identified as Development Opportunity within that policy. As such,m it is not considered that such B1 use would conflict with or prejudice the future development of 3MG. Significant weight can also be attached to the regeneration and employment benefits of the scheme.

The application site is known to be contaminated and is situated on the edge of a commercial and industrial area. The use of the site for B1 office development securing valuable employment opportunities is therefore considered to be an appropriate use for the site.

#### **Design and Character**

The proposals are for a 2 storey office building which is rectangular, running from east to west. It is located to the south of the site with a large expanse of car parking to the front. Access is proposed from Macdermott Road which is unadopted and serves the adjoining Tesco National Distribution Centre. The building is constructed predominantly of horizontal cladding panels with significant elements of double glazed curtain walling (both in anthracite grey) and a single ply membrane roof.

The plant area, substation, refuse area and cycle parking are positioned to the eastern end of the office building adjoining a new pedestrian access to the Trans Pennine Trail and double gates to provide servicing for the adjoining existing substation. The carpark layout also incorporates maintenance access to the United Utilities pumping station and compound.

The offices, which are two storeys with a roof parapet height of 8.368m above finished floor level, are considered to be of an appropriate design and scale for the site in keeping with the adjoining Tesco NDC. The proposals will be substantially screened from the Mersey Estuary and Trans Pennine Trail by an existing bank of landscaping. Particular screening is provided by a line of poplars which line the southern boundary of the site on adjoining Council owned land. Such trees can be relatively short lived and their future removal or pollarding may expose the southern elevation to increased view. Given the quality of the proposed building, the extent of glazing within that elevation and the further softening offered by trees and landscaping beyond it is not considered that any significant issues of visual impact on the Mersey, whether in the immediate or in future, would be raised requiring mitigation.

The NPPF requires that in determining planning applications, local planning authorities should require an applicant to describe the significance of any heritage assets affected, including any contribution made by their setting. The listed structures of the Runcorn/ Widnes Railway Viaduct and Silver Jubilee Bridge lie to the east of the site. Given the separation from these structures, the office building is only two storeys and the site setting in the context of the adjoining substantial Tesco NDC it is not considered that the proposed development will impact on their significance to merit further assessment or justify refusal of planning permission in this case.

#### **Highway Considerations**

Although the proposed development is of a scale within the range set out in the DFT Guidance justifying a Transport Assessment/ Statement the Council's Highway Officer has advised that due consideration has been given to the relevant issues within the Design and Access Statement and on this occasion a Transport Statement will not be required. It is further advised that the remaining issues with regards, access, parking and sustainable modes of travel could be covered by revised drawings and the Travel Plan.

The application as originally submitted raised a number of concerns with respect to conflict with the proposed access arrangement and HGV access to the adjoining Tesco NDC, poor pedestrian and cycle access, motorcycle and disabled parking, electric vehicle charging provision and internal parking and access arrangements. Amended plans and an update to the Design and Access Statement have been supplied. These include a revision to the proposed access, revised internal circulation and car parking arrangement and provision for motorcycle and electric vehicle charging points. The amendments also include provision of a secure pedestrian and cycle access gate to the south east corner of the site to allow for off-site footpath provision (across HBC Council owned land) to link the development to the Trans Pennine Trail in order to secure appropriate cycle and pedestrian links to the scheme and accessibility to local bus stops. This can be secured by an

appropriately worded Grampian style condition. Further minor amendments have since been provided relating to footway design and relocation of cycle storage.

Parking provision within the scheme exceeds the maximum set out in the Halton Unitary Development Plan. The submitted Design and Access Statement (DAS) sets out the rational why the over provision is required in that as well as hosting up to 100 staff members the space will be used for training and induction purposes. The proposed parking provision is therefore considered acceptable for this number of employees and users. Encouraging means of transport by alternative and more sustainable modes of travel will be secured through a suitable Travel Plan required by recommended condition.

On that basis the Council's Highways Engineer has advised that, subject to gates within the scheme being hinged to open into the site to avoid potential conflict and other appropriate conditions they now consider the proposals to be acceptable. The applicant has agreed that the gate opening can be controlled by an appropriately worded planning condition. It is therefore considered that no significant transport or highway safety issues are raised and it is therefore considered acceptable based on NPPF, UDP and Core Strategy Policies.

#### **Trees**

The application is supported by an Aboricultural Impact Assessment. The proposal as submitted does not currently propose the removal of or impact significantly on any trees as all adjoining trees are located on adjoining land believed to be owned by Halton Borough Council. As part of the proposals it is proposed to provide a new pedestrian and cycle link from the southern boundary of the site to the adjoining Trans Pennine Trail across Council land as set out within the Highways section of the report. Whilst an indicative route has be shown on the submitted plan which passes between two groups of trees, the design and route of any such path would be subject to agreement by the local planning authority and other relevant Council parties. A condition relating to the provision of that footpath in accordance with details to be submitted and agreed is included within the recommendation at the end of this report. Any alteration to the currently indicative footpath alignment may require the loss of some trees. All trees identified on adjoining land are however categorised as Category B, C and U (unsuitable for retention). As such it is not considered that any are worthy of statutory protection and that landscaping within the scheme can be designed to include tree planting which would mitigate any potential losses should they be required. In addition, the Council's position as landowner is considered to offer a sufficient degree of control to secure any further replacement planting should that be required. The Council's Open Spaces Officer raises no objection to the scheme.

#### **Ecology**

The site itself has been assessed as having low ecological value comprising species poor amenity grassland. Notwithstanding that the proposed development site adjoins the following European designated sites which are protected under the Habitats Regulations 2010 (as amended):

- Mersey Estuary SPA; and
- Mersey Estuary Ramsar

The site is also close to the following designated sites and Core Strategy Policy CS20 applies:

- Mersey Estuary SSI;
- The Mersey Estuary LWS; and
- Upper Mersey Estuary intertidal area LWS

The Council's retained adviser on ecology matters identified the following potential impacts on the designated sites:

- Noise disturbance to qualifying bird species within the Mersey Estuary SPA and Ramsar and LWS sites during the construction period;
- Release of existing on site contamination into the Mersey Estuary SPA and Ramsar and LWS sites;
- Release of construction related pollutants into the Mersey Estuary SPA and Ramsar and LWS sites; and
- Surface water drainage outfalls into the Mersey Estuary SPA and Ramsar and LWS sites.

The application as originally submitted attracted objection from Natural England on the basis that there was not enough information to determine whether the likelihood of significant effects can be ruled out and therefore further information would be required. This view was supported by the Council's retained adviser on ecology matters.

As a result the applicant has supplied further information relating in particular to revisions to the submitted Construction Environmental Management Plan and details of background noise levels and a proposed construction noise limit of 70dB. On the basis of the submitted Construction Noise Impact Assessment the Council's retained adviser has reviewed the possibility of likely significant effects including with regard to the Habitats Regulations. They have concluded that, subject to suitably worded planning conditions relating to implementation of the CEMP, limiting site boundary noise levels to 70dB including monitoring provision and phasing to limit any construction activity to outside of peak wintering bird season (September to March), there will be no likely significant effects on European Sites or qualifying species.

Natural England have confirmed that they agree with these conclusions. Appropriate conditions are accordingly included within the recommendation to this report.

#### Flood Risk and Drainage

The Environment Agency identifies that the application site lies entirely within an area at the lowest risk of flooding (Flood Risk Zone 1). In accordance with national and local policy the proposed development is considered to be located within an area of low flood risk. The issue of how the site will be appropriately drained including detail to ensure that the drainage of the site does not impact to exacerbate potential flood risk has been a matter for discussion.

United Utilities has confirmed that they raise no objections however have suggested the following conditions:

#### Condition 1 - Foul Water

Foul and surface water shall be drained on separate systems.

#### Condition 2 - Surface Water

Prior to the commencement of any development, a surface water drainage scheme, based on the hierarchy of drainage options in the National Planning Practice Guidance with evidence of an assessment of the site conditions shall be submitted to and approved in writing by the Local Planning Authority.

The surface water drainage scheme must be in accordance with the Non-Statutory Technical Standards for Sustainable Drainage Systems (March 2015) or any subsequent replacement national standards and unless otherwise agreed in writing by the Local Planning Authority, no surface water shall discharge to the public sewerage system either directly or indirectly.

The development shall be completed in accordance with the approved details.

Based on the available information it is understood that United Utilities are willing to accept a connection to existing drainage with respect to foul drainage but not from surface water drainage. Due to existing underlying ground contamination issues it is unlikely that any form of filtration or SuDS scheme are likely to be appropriate. The applicant has been in discussions with the adjoining Tesco NDC regarding potential connection to their existing surface water drainage system which discharges to the Mersey. No formal approval for such a connection has however been demonstrated and a planning condition requiring third party consent would fail the 6 tests relating to the use of planning conditions as set out at Paragraph 206 of the National Planning Policy Framework (NPPF). Notwithstanding this, it is considered that in the event that third party approval is not granted, an engineering solution to provide acceptable surface water drainage can reasonably be expected to be achieved. To this end and to avoid unnecessary delay in the planning process the applicant has suggested that

the submission and agreement of details of foul and surface water drainage be secured by appropriately worded planning conditions. The Lead Local Flood Authority (LLFA) has confirmed that it raises no objection to this proposed solution.

#### Contaminated Land

The application is supported by a detailed phase 1 assessment that draws heavily on previous site investigation work undertaken for the other Stobart led redevelopments in the former West Bank Dock Estate area, and is a revision of an earlier document produced for the previous withdrawn application. The reports have been reviewed by the Council's Contaminated Land Officer who has confirmed that they provide a comprehensive review of the site history, development and contamination potential.

Additional work is recommended to determine the ground gas regime. It is also advised that there is the need to understand the current near surface ground conditions and the up to date groundwater regime. Whilst opinion in relation to impacts on controlled waters is deferred to the Environment Agency, a number of queries have been raised which it is advised should be addressed via additional site work and appropriate assessment prior to the commencement of any development.

The Councils Contaminated Land Officer has confirmed that, whilst the outstanding information is not insignificant, the assessment provides sufficient information to determine the application subject to appropriate planning conditions.

The Environment Agency has reviewed the submitted documents and confirm that potentially contaminative historical activities associated with the site include the deposition of waste materials predominately comprised of galligu and ash waste and the infilling of the former West Bank Dock Basin previously located within the southern part of the site. Potentially contaminative historical activities off-site include the former deposition of galligu waste within the wider area and numerous former chemical works and landfills.

They advise that controlled water receptors potentially at risk include the underlying sandstone aquifer designated a Principal Aquifer and the tidal Mersey Estuary located adjacent to the southern boundary of the site which is designated a Site of Special Scientific Interest (SSSI), a Natura 2000 Special Protection Area (SPA) designated under the Birds Directive and a Ramsar wetland site.

Having reviewed the report they do not consider that the report accurately discusses the hydrogeological conditions of the site based on current information, fully considers that the groundwater contamination identified may be associated with the site or fully considers the potential risks posed to controlled water receptors. On that basis they recommend a number of planning conditions are included within any planning permission granted for the site given that further works are required to ensure any unacceptable risks from contamination in respect of controlled waters are adequately addressed and mitigated during the re-development of the site.

#### **Archaeology**

The application is supported by an archaeological desk-based assessment which was prepared by the archaeological unit at National Museums, Liverpool. The report notes that the development will affect a part of the infilled 19th-century dock complex but concludes that the dumping of chemical waste on the site and subsequent infilling and reclamation of the area in the 1970s means that there is little chance of significant material being disturbed or revealed by the particular development. The Council's retained adviser on archaeology advise that this represents an appropriate conclusion and that no further archaeological mitigation will be required.

#### <u>Waste</u>

The proposal involves construction activities and policy WM8 of the Joint Merseyside and Halton Waste Local Plan (WLP) applies. This policy requires the minimisation of waste production and implementation of measures to achieve efficient use of resources, including designing out waste. In accordance with policy WM8, evidence through a waste audit or a similar mechanism (e.g. site waste management plan) demonstrating how this will be achieved must be submitted and can be secured by a suitably worded planning condition.

The applicant has not provided information with respect to provision of on-site waste storage and management to demonstrate compliance with policy WM9 of the Joint Merseyside and Halton Waste Local Plan. It is considered that this can be secured by a suitably worded condition.

#### **Conclusions**

The application seeks permission to construct a two storey office building (Use Class B1 with gross internal area of approximately 2,160m2) with associated development. The offices are designed to provide headquarter offices for the Stobart Group Biomass Division. It is indicated that there are to be 80 permanent employees at the site, 20 hot desks for other employees and facilities for those visiting for training and induction.

Core Strategy Policy CS2 and NPPF paragraphs 14-16 set out the presumption in favour of sustainable development whereby applications that are consistent with national and up-to-date local policy should be approved without delay.

The site is designated predominantly as Greenspace Playing Fields in the Halton Unitary Development Plan and the application has therefore been advertised as a departure from the development plan. A significant proportion of those playing fields have previously been redeveloped to facilitate the development of the Tesco National Distribution Centre and appropriate alternative provided at the Ted Gleave playing fields. The application site forms only a small part of the original playing fields and has not therefore been in use for a number of years. The use of the site for

B1 office development securing valuable employment opportunities is therefore considered to be an appropriate use for the site.

It is considered that the redevelopment of such an underused and poor quality site potentially for a high quality end user and offering potentially significant employment opportunities should be welcomed. The proposals are considered to be of a quality suited to the site in keeping with the area and adjoining developments. It is considered that highway and ecology issues raised as a result of the original submission have been adequately addressed and that any outstanding issues in this regard and those relating to drainage, contamination and risk to controlled waters and any other matters can be resolved by appropriately worded planning conditions.

#### RECOMMENDATION

That the application is approved subject to:-

Conditions relating to the following:

- 1. Standard 3 year timescale for commencement of development
- 2. Specifying approved and amended plans
- 3. Requiring implementation of the Construction Environmental Management Plan
- 4. Condition restricting boundary noise levels exceeding 70dB as a result of the development (GE21)
- 5. Condition requiring submission and agreement of a scheme for boundary noise monitoring and requiring noise reduction measures if 70dB is exceeded (GE21)
- 6. Submission and agreement of phasing plan to demonstrate that noisiest construction phases will be undertaken outside period 1 September to 31 March (GE21)
- 7. Materials condition, requiring the submission and approval of the materials to be used (BE2)
- 8. Landscaping condition, requiring submission and approval both hard and soft landscaping, including tree planting. (BE1/2)
- 9. Submission and agreement of boundary treatment including retaining walls. (BE2)
- 10. Construction and delivery hours to be adhered to throughout the course of the development. (BE1)
- 11. Vehicle access, parking, servicing etc to be constructed prior to occupation of properties/ commencement of use. (BE1)
- 12. Requiring any gates are hung to open into/ within the application site
- 13. Requiring submission and agreement of cycle parking details (TP6)
- 14. Requiring submission and agreement of electric vehicle parking and charging point(s) (NPPF)

- 15. Grampian style condition relating to off-site foot/cycle path link to Trans Peninne Trail (TP6/7)
- 16. Conditions relating to further detailed site investigation/ mitigation/ verification (PR14/15)
- 17. Restricting piling or other penetrative foundation methods without prior consent subject to demonstration that there is no unacceptable risk to groundwater (PR15)
- 18. Condition relating to unidentified contamination (PR14)
- 19. Submission and agreement of details of on-site biodiversity action plan for measures to be incorporated in the scheme to encourage wildlife including dwellings to be fitted with bird/ bat boxes (GE21)
- 20. Conditions relating to tree protection during construction (BE1)
- 21. Conditions relating to/ requiring submission and agreement of detailed foul surface water/ highway drainage scheme (BE1/ PR5)
- 22. Requiring submission and agreement of a green travel plan. (TP16)
- 23. Requiring submission and agreement of site and finished floor levels. (BE1)
- 24. Submission and agreement of Site Waste Management Plan (WM8)
- 25. Submission and agreement of a sustainable waste management plan (WM9)
- 26. Submission and agreement of detailed lighting scheme including measures to minimise light spill onto surrounding habitats and sky glow (PR4/GE21)

#### SUSTAINABILITY STATEMENT

As required by:

Paragraph 186 – 187 of the National Planning Policy Framework;

• The Town and Country Planning (Development Management Procedure) (England) Order 2015; and

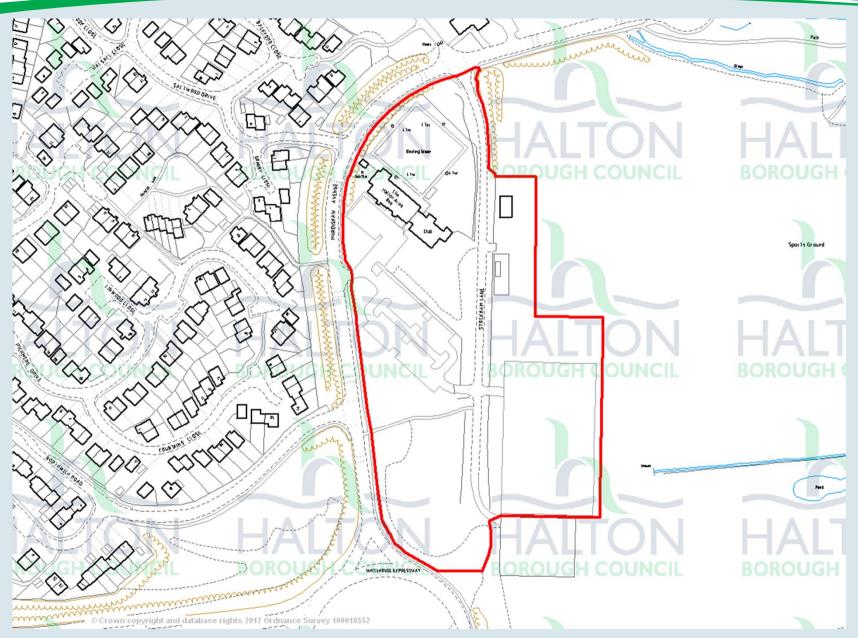
This statement confirms that the local planning authority has worked proactively with the applicant to secure developments that improve the economic, social and environmental conditions of Halton.



# Development Control Committee 6<sup>th</sup> February 2017

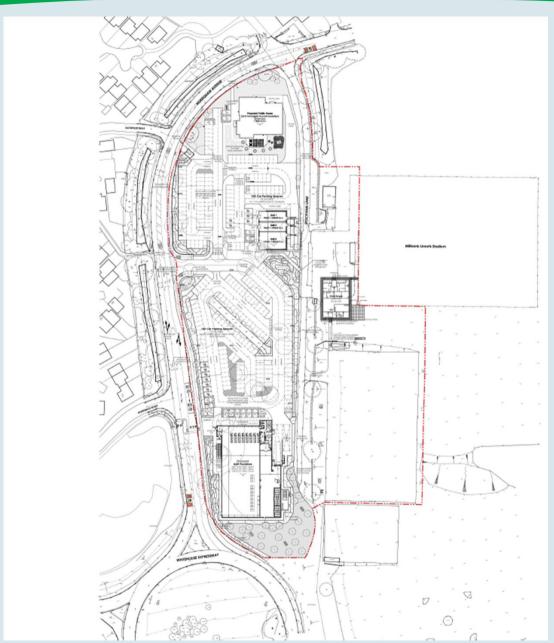






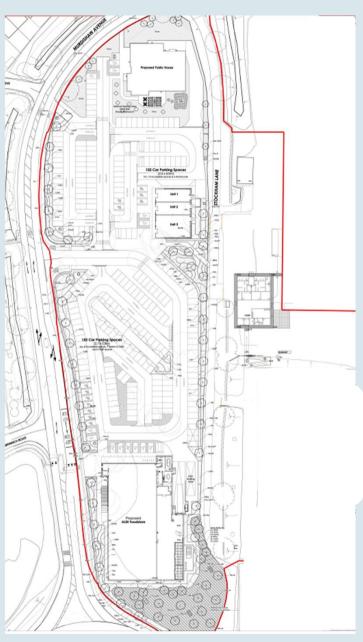
Plan 1A: Location Plan





Plan 1B: Proposed Site Plan





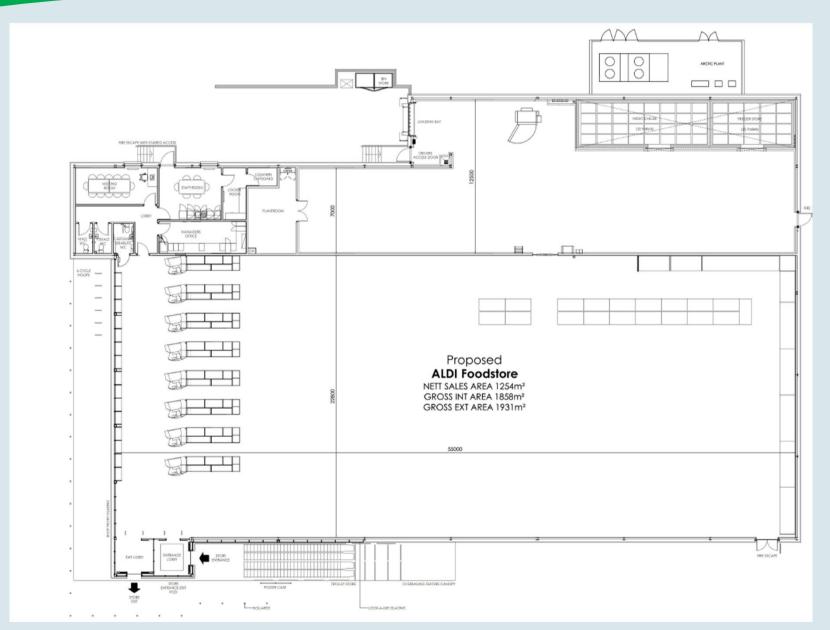
Plan 1C: Landscape Plan





Plan 1D: Proposed Elevations





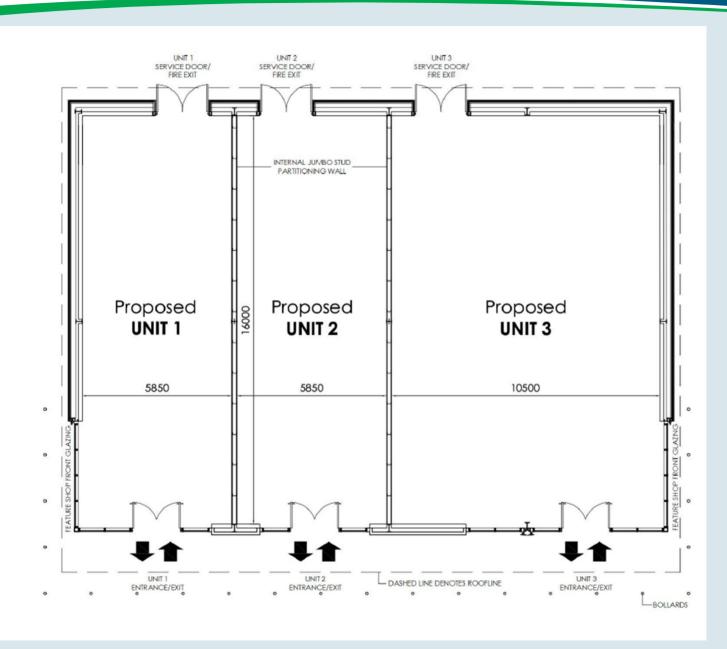
Plan 1E: GA Plan





Plan 1F: Proposed Retail Unit Elevations

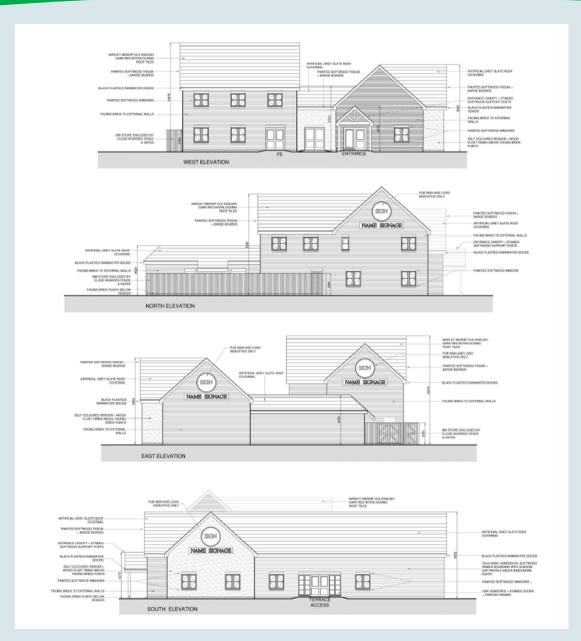




Application Number: 16/00451/FUL

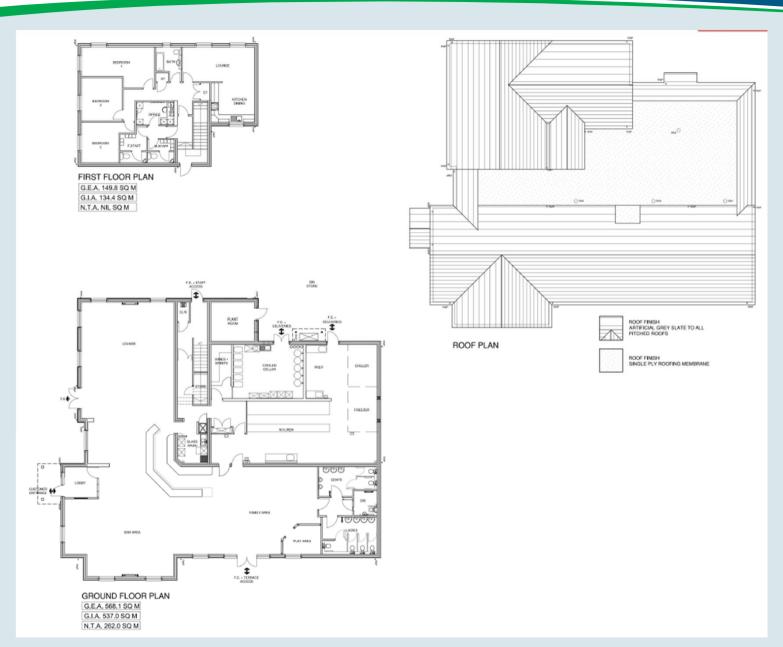
Plan 1G: Proposed Retail Units GA Plan





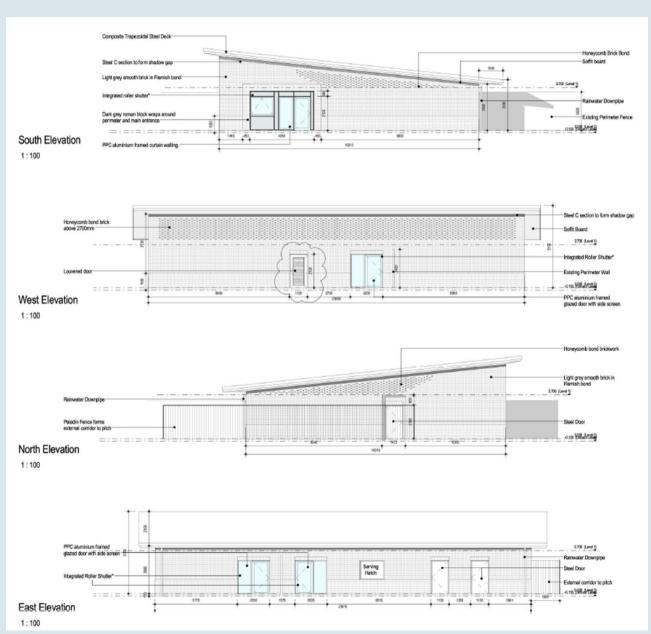
Plan 1H: Proposed Elevations





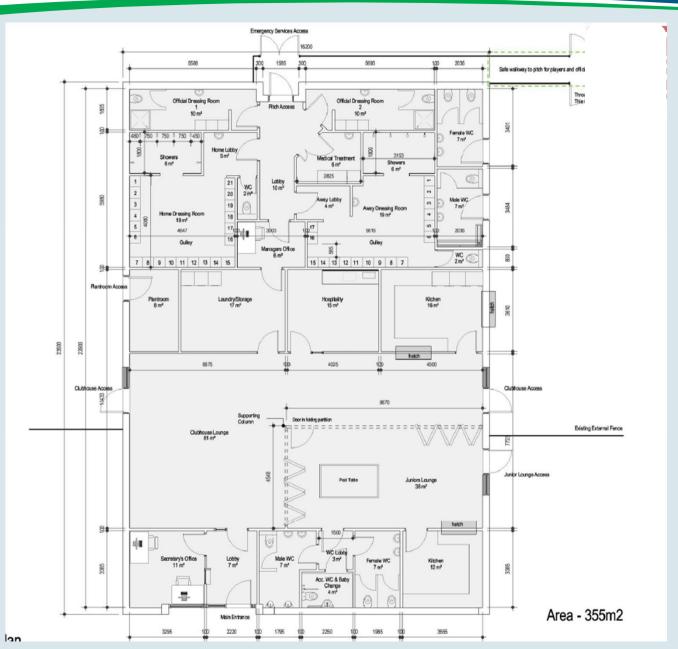
Plan 11: Proposed Floor & Roof Plans





Plan 1J:Proposed Elevations

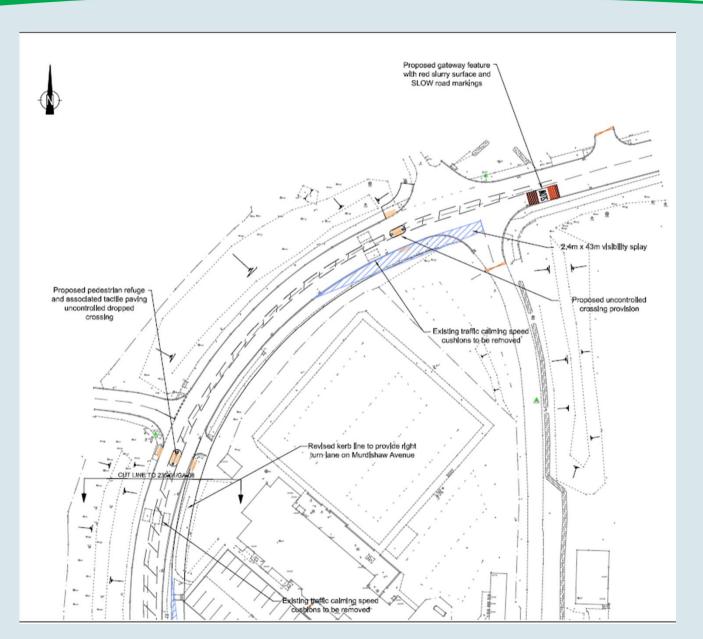




Application Number: 16/00451/FUL

Plan 1K:Proposed Ground Floor Plan

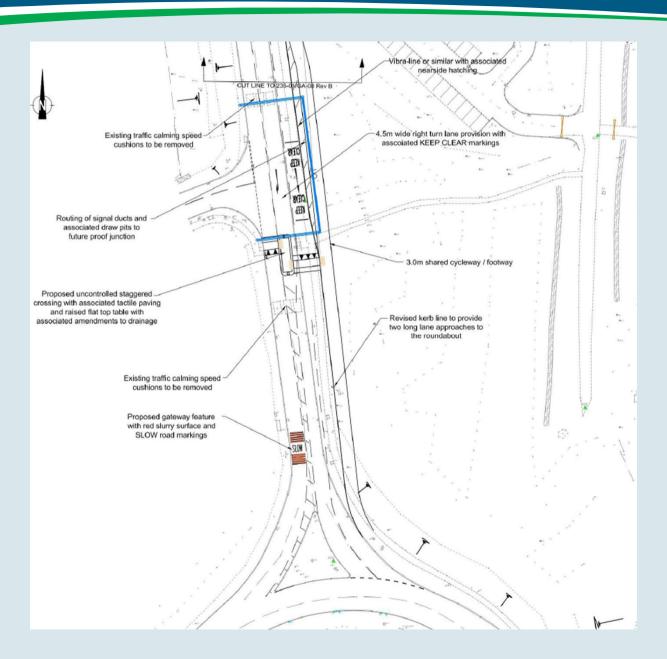




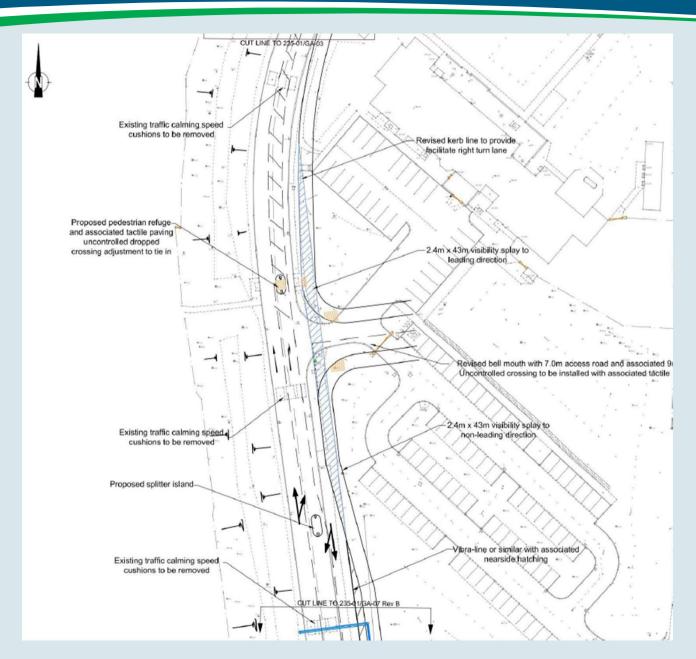
Application Number: 16/00451/FUL

Plan 1L: Site Access Plan(1)















Application Number: 16/00451/FUL

Plan 1O: Photograph (1)









Application Number: 16/00451/FUL

Plan 1Q: Photograph (3)

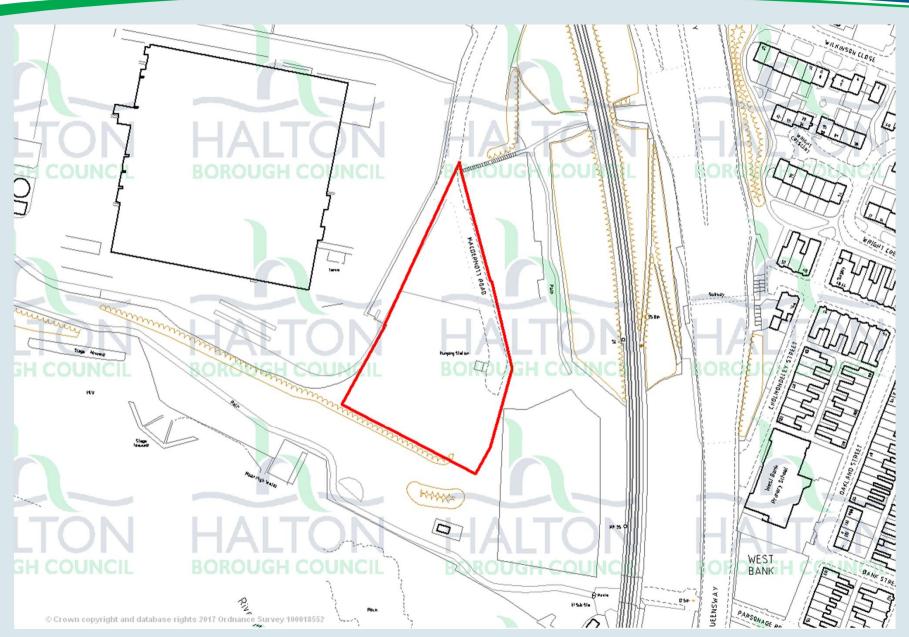




Application Number: 16/00451/FUL

Plan 1R: Aerial Photograph





Application Number: 16/00461/FUL

Plan 2 A: Location Plan

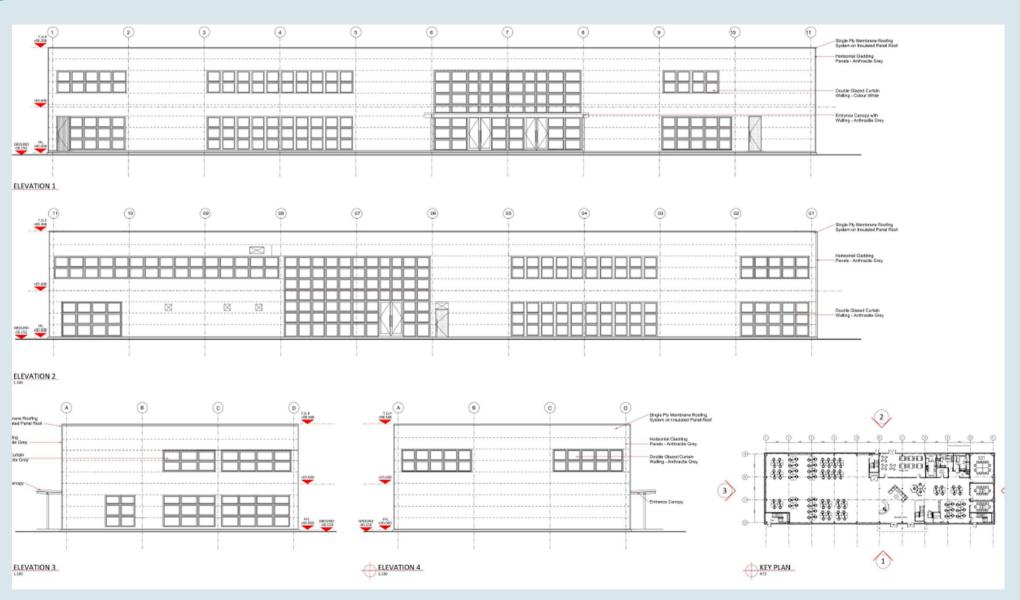




Application Number: 16/00461/FUL

Plan 2B: Proposed Site Plan

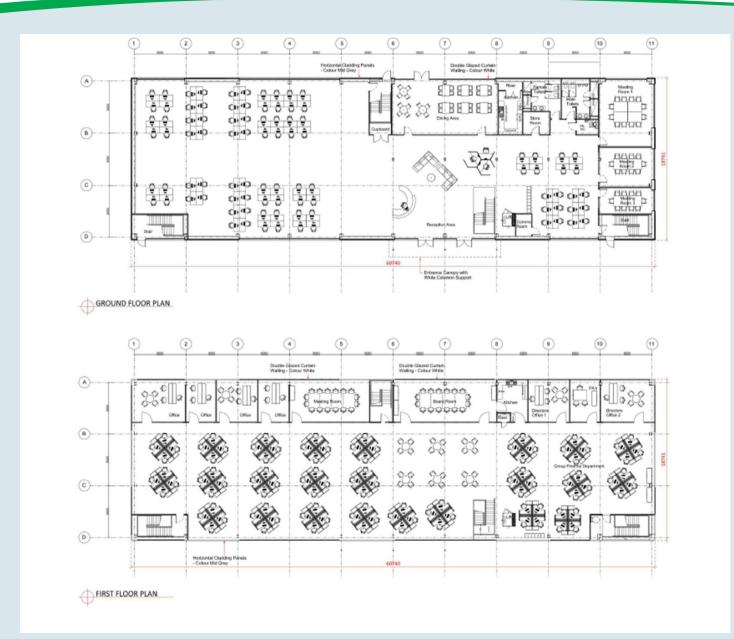




Application Number: 16/00461/FUL

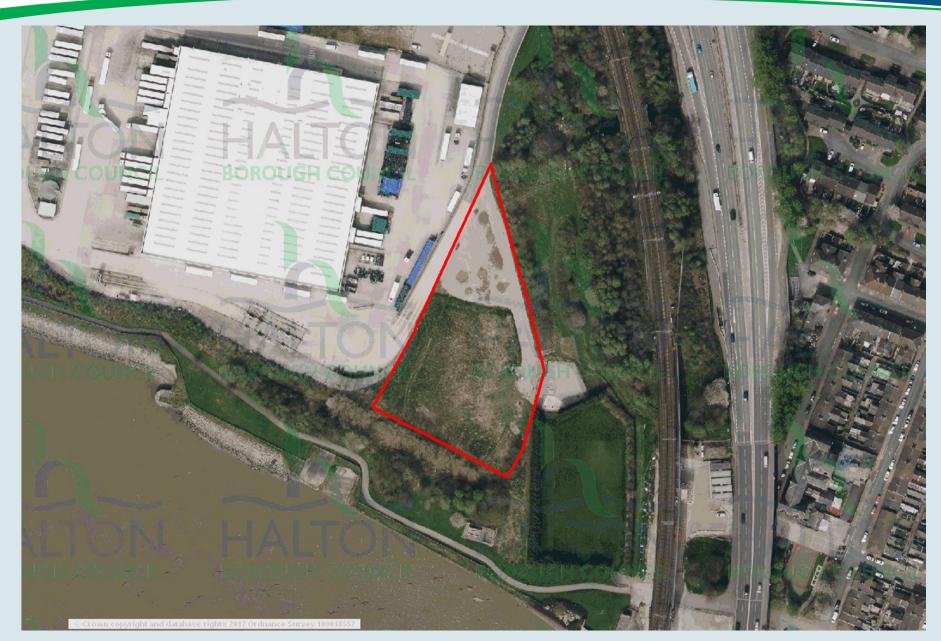
Plan 2C: Proposed Elevations





Plan 2D: Proposed Building Plans & Elevations





Application Number: 16/00461/FUL

Plan 2E : Aerial Photograph

## Page 83 Agenda Item 4

**REPORT TO:** Development Control Committee

**DATE:** 6 February 2017

**REPORTING OFFICER:** Strategic Director, Enterprise, Community &

Resources

SUBJECT: Miscellaneous Items

WARD(S): Boroughwide

## The following applications have been withdrawn:

16/00490/HBCFUL Proposed construction of new park pavilion at Crow Wood Park,

Bancroft Road, Widnes, Cheshire

**16/00545/TPO** Proposed single storey rear extension at 76 Heath Road,

Widnes, Cheshire, WA8 7NU